

Summons to attend meeting of Full Council

Budget Council



Date: Tuesday, 21 February 2023

Time: 2.00 pm

Venue: The Council Chamber - City Hall, College Green,
Bristol, BS1 5TR

To: All Members of Council

Issued by: Oliver Harrison, Democratic Services

City Hall, PO Box 3399, Bristol, BS1 9NE

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Date: Friday, 10 February 2023



Agenda

7. Budget Report 2023

(Pages 3 - 13)

Signed



Proper Officer
Friday, 10 February 2023



Summary of Budget Amendments 2023/24															
Vote	Item	Group	Ref	Title	Net Value £m	Correlation with impact Y/N	Correlation Reference	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	Total £m		
Vote 1	Capital	Knowle Community Group	1.1	Loan to Jubilee Pool for capital investment	0.110			0.110					0.110		
			1.2	Reduce Capital Contingency to facilitate loan	(0.110)			(0.110)						(0.110)	
Vote 2	Capital	Knowle Community Group	3.1	Parks and open spaces development in Knowle and Windmill Hill wards	0.057			0.057					0.057		
			3.2	Earmark Parks and Open Spaces Capital Receipt	(0.057)			(0.057)						(0.057)	
Vote 3	Revenue	Knowle Community Group	2.1	Revenue grant to Jubilee Pool to facilitate public health benefits in the community	0.100			0.050	0.050				0.100		
			2.2	Draw down from the public health reserve - fixed value	(0.100)			(0.050)	(0.050)					(0.100)	
Vote 4	Capital	Green	4.1	The design and business case development of a Liveable Neighbourhood scheme in the BS3 area of South Bristol.	0.800			0.800					0.800		
			4.2	Allocate of Bristol Liveable Neighbourhood Funding to the design and Business Case development	(0.800)			(0.800)						(0.800)	
Vote 5	Capital	Green	5.1	Use or repurpose currently unallocated Strategic Community Infrastructure Levy (CIL) receipts	(4.000)	Y	7.1	(1.000)	(1.000)	(1.000)	(1.000)		(4.000)		
			5.2	Use of strategic CIL to create a strategic capital fund for Parks and Green Spaces	2.000			0.500	0.500	0.500	0.500			2.000	
			5.3	Use of strategic CIL to create a strategic capital fund for G&R Transport budget to deal with rising city population and greater pressures	2.000			0.500	0.500	0.500	0.500			2.000	
Vote 6	Revenue	Conservative	6.1	Local Council Tax Reduction Scheme - introduce a flat rate 15% reduction in support for working age households	(1.500)				(1.500)					(1.500)	
			6.2	Drawdown from Resilience Reserves 23/24 and replenish annually from 24/25 and beyond.	(0.272)				(1.500)	0.307	0.307	0.307	0.307		(0.272)
			6.3	Remove NEW 5: new parking charges for small district car parks	0.150				0.150						0.150
			6.4	Remove NEW 6: Increase garden waste service charge	0.144				0.144						0.144
			6.5	Remove NEW 7: Increase in chargeable domestic waste service charges	0.036				0.036						0.036
			6.6	Remove NEW 8: Bulky waste - upholstered furniture charges	0.007				0.007						0.007
			6.7	Remove NEW 9: Replacement bin charges	0.100				0.100						0.100
			6.8	Remove NEW 10: Charging for DIY waste at recycling centres.	0.300	Y	9.3		0.300						0.300
			6.9	Remove NEW 11: Charging for processing and delivery of recycling containers.	0.100	Y	9.1		0.100						0.100
			6.10	Remove NEW 12: Charging for collection of Christmas trees	0.030	Y	9.2		0.030						0.030
			6.11	Commission a new TRO to supplement existing parking restrictions on Durham Downs (One-off)	0.000				0.025	(0.025)					0.000
			6.12	Increase planning (applications) capacity (one year only)	0.000				0.082	(0.082)					0.000
			6.13	Increase planning (enforcement) team.	0.100				0.100						0.100
			6.14	Increase Neighbourhood enforcement team	0.100				0.100						0.100
			6.15	Improve Highways Inspections and maintenance of gullies, gutters and drains.	0.126				0.126						0.126
			6.16	Dedicated funding for investment in parks ineligible for strategic CIL spending programme (One-off)	0.000				0.200	(0.200)					0.000
Vote 7	Capital	Conservative	7.1	Use or repurpose currently unallocated Strategic Community Infrastructure Levy (CIL) receipts	(2.000)	Y	5.1	(1.000)	(1.000)				(2.000)		
			7.2	Use of strategic CIL to deliver improvement in city parks and provide additional children's play areas	2.000			1.000	1.000					2.000	
Vote 8	Revenue	Liberal Democrats	8.1	Reduce amount allocated to legal defences of SEND appeals	(0.184)			(0.184)					(0.184)		
			8.2	Fund additional caseworker to help improve assessment times for SEND cases	0.084			0.084						0.084	
			8.3	Invest in a specialist caseworker to conduct case reviews of disputed cases and provide resolutions	0.100			0.100						0.100	
Vote 9	Revenue	Liberal Democrats	9.1	Reversal of proposed charges for processing and delivery of recycling containers - One off 23/24	0.100	Y	6.90	0.100					0.100		
			9.2	Reversal of proposed charges for collection of Christmas Trees - One-off 23/24	0.030	Y	6.10	0.030					0.030		
			9.3	Reversal of proposed charges for DIY disposal at recycling centres One-off 23/24	0.300	Y	6.8	0.300					0.300		
			9.4	Draw down from the Climate and Ecological Reserve-One off.	(0.430)	N	10.2	(0.430)						(0.430)	
Vote 10	Revenue	Liberal Democrats	10.1	Increase the supported bus services grant for 12 months.	0.500			0.500					0.500		
			10.2	Draw down from the Climate and Ecological Reserve-One off	(0.500)	N	9.4	(0.500)						(0.500)	

Cap Prog Reference	Description of Budget Amendment, Rationale and Implications	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	2028/29 to 2032/33 £m	Officer Assessment	
								Service Implication	Equalities Impact Assessment
NEW People	<p>Jubilee pool has been subject to an asset transfer. There will need to be capital investment mainly in energy efficiency.</p> <p>There is a very good chance that the money for this can be obtained from capital grants from a variety of charitable organisations but, if not money will need to be borrowed.</p> <p>We wish the council to make available a fund of £110,000 for this specific purpose.</p> <p>A capital grant has been obtained for an essential new Air Management unit of £50,000. The £110,000 is the cost of fitting the new unit. Should this not be completed by July 2023, the grant of £50,000 will be forfeited.</p> <p>The interest to be charged initially at the rate the council receives the money on deposit and later at PWLB rates if the council moves to become a borrower, over a proposed initial repayment period of 15 years (which the charity may shorten).</p>	0.110						<p>These costs have not been identified through a specific energy efficiency review undertaken by the council, however, a condition survey for Jubilee Pool does identify the cost of priority repair works being in the region of £280k.</p> <p>Any loan provided would need to go through appropriate due diligence and any interest charged be in line with the Council's approved Capital Strategy and reflect the risk of offering the loan, current market conditions for interest rates and demonstrate how the investments are returned by the end of the period.</p>	<p>Additional funding may contribute to overall maintenance of the pool which will support equality groups continue benefiting from the proximity of services. The pool serves low-income households who would be less likely to afford increased costs if shifted to customers.</p>
CP03	Reduce Corporate contingencies	(0.110)						<p>The budget report proposes £62.4 million of capital contingencies (reducing to £15.9 million if all known pressures materialise) over the 10 year programme to cover the risk associated with the budgeted £456 million General Fund spend.</p> <p>The contingency aligns to the risk assessment and aims to ensure funded resources are available both to provide for cost overruns and environmental sustainability of scheme in the approved programme and new urgent schemes that emerge for which funding would be required outside the annual budget process.</p> <p>Should the contingency be insufficient, additional programme costs or new schemes would need to be offset by reductions to or deferrals of other approved schemes which are not externally funded.</p> <p>Given the risk associated with the current programme this would leave the programme with £0.110m less to mitigate any future pressures or challenges over the medium term.</p>	<p>Any reduction to contingency funding may restrict the Council's capacity to respond to emerging accessibility requirements or other issues which are likely to disproportionately impact equalities communities.</p>
<i>Increase/decrease in Prudential Borrowing as a direct result of revenue amendment to</i>									
Total (must be zero)		0	0	0	0	0	0		
<p>Any new proposed additions to the capital programme must be offset by compensatory reduction of schemes funded internally (prudential borrowing, capital receipts, revenue contributions or CIL) so that overall borrowing does not exceed agreed borrowing thresholds and / or the</p> <p>Any proposed additions to the General Fund programme cannot be offset by reductions to the HRA, or other ring-fenced or grant funded schemes or vice versa</p> <p>Any capital budget change aligned to a revenue budget amendment should be incorporated in this template for completeness and to ensure the total value of scheme changes are incorporated in the appropriate rows above.</p>									
								<p>S151 Officer Sign-off </p>	

**Bristol City Council Budget Setting 2023/24
Amendment Proposals to Capital Programme 2023/24**

Political Group / Member Lead

Knowle Community Party / Cllr Gary Hopkins

Cap Prog Reference	Description of Budget Amendment, Rationale and Implications	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	2028/29 to 2032/33 £m	Officer Assessment	
								Service Implication	Equalities Impact Assessment
NEW Growth & Regeneration	Parks and open spaces development in Knowle and Windmill Hill wards. At the request of local parks and amenity groups.	0.057						<p>The budget proposal for the 23/24 capital programme has reduced the parks capital funding by £1m. As a result of this the parks service will need to reprioritise its indicative capital programme, to reflect the reduction in budget. Therefore the service will need to ensure that the capital expenditure is targeted on high priority works to parks infrastructure.</p> <p>The budget amendment proposal will redirect service focus from the main programme of works and the highest priority works, which may impact upon the services ability to deliver on the parks capital programme high priority works to address health and safety works which have been identified.</p>	<p>No significant equality impact identified at this stage. 90.5% of Knowle and Windmill Hill residents say they are satisfied with the quality of parks and green spaces, compared to 74.9% overall average for Bristol. However this is lower (52.5%) for the most deprived areas of the city, and for particular groups such as disabled people (63.6%) and carers (61%) in the city.</p>
NH02 - Investment in parks and green spaces	This larger capital item includes an element of funding through capital receipts relating to the sale of Salcombe Road. The proposal is to realign this portion to a specific, separate and reportable capital project. This money was originally ringfenced for local spending in the wards, and the deputy s151 officer has confirmed that the capital receipt is still available as part of the funding of the overall Parks and Open Spaces capital programme, although not specifically earmarked or ring-fenced for use. Previously an attempt to spend this money in accordance with the original intention was blocked. This proposal is therefore to specifically earmark this element of the Parks and Open Spaces capital budget to provide 100% clarification that local parks groups can access the money promised under PCSS.	(0.057)						<p>Following advice received the capital receipt was un-ringfenced and £57k of the capital receipt was intended to support the general capital programme. However, should the proposal be approved the prudential borrowing initially assigned to the Parks capital programme could be substituted by the capital receipt enabling the funds to be specifically earmarked / ringfenced with no increase to the current capital programme.</p>	See comment above
Total (must be zero)		0	0	0	0	0	0		
<p>Any new proposed additions to the capital programme must be offset by compensatory reduction of schemes funded internally (prudential borrowing, capital receipts, revenue contributions or CIL) so that overall borrowing does not exceed agreed borrowing thresholds and / or the Any proposed additions to the General Fund programme cannot be offset by reductions to the HRA, or other ring-fenced or grant funded schemes or vice versa Any capital budget change aligned to a revenue budget amendment should be incorporated in this template for completeness and to ensure the total value of scheme changes are incorporated in the appropriate rows above.</p>									
								<p>S151 Officer Sign-off </p>	

Directorate/ Service	Description of Budget Amendment, Rationale and Implications	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	Officer Assessment		
							Service Implication	Equalities Impact Assessment	
Public Health	Provide a revenue grant to Jubilee Pool to facilitate public health benefits in the community of £50k for 2 years to ensure delivery of additional public health benefits in the context of the environment post pandemic and in light of the cost of living crisis.	0.050	0.050				<p>Jubilee Pool asset transfer has been made on the basis of no further funding from the Council and that a budget allocation from Public Health would be counter to this position.</p> <p>An allocation from the Public Health budget on request as a direct award (i.e. without any element of competition) is outside the usual open and transparent process that Public Health use for making grants and this would be an exceptional and singular circumstance, which would require assessment, transparent grant award process where it could be demonstrated that this proposition would deliver the optimum public health outcomes for the amount being allocated and due diligence.</p> <p>That said, a budget allocation of 50k each year for a maximum of two years, totalling £100k, could be made available to support an increase in inclusive physical activity which addresses inequalities of access through Jubilee Pool, gym and related activities, subject to submission of a business case and the usual processes for assessment and decision making. This would comply with our other usual requirements.</p> <p>It should be noted that neither the Council or Public Health provide funding for the general management or running of leisure facilities, and that other sport and leisure services have been procured through a competitive process. There are many worthy organisations and activities in the City and with limited resources, care needs to be taken to ensure that the distribution of public resources is fair, appropriate and value for money. For this reason, if the proposal is passed, this should not be seen as a precedent for consideration of awards of funding from the Public Health Grant outside of a competitive process.</p> <p>It should also be noted that within the current pressure on public finances Public Health, along with other services, is operating with reduced staff and the management of any additional processes consequent on any award and the completion of accompanying EQIA would place an additional burden on the staff team. The Public Health grant award is still awaited for 23/24 as well as pay award information for both 22/23 & 23/24, need to accommodate from reserve, RISK</p>	<p>Additional public health funding may contribute to promoting healthy lifestyles for equalities communities in South Bristol where there are existing disparities.</p>	
Public Health	Apply use of Public Health reserves / transformation fund.	(0.050)	(0.050)				<p>The PH grant is set to absorb further, considerable and unavoidable inflationary costs over coming years. The grant is annually awarded and notification for 2023/24 has not yet been received. Given this level of uncertainty, any budget allocation should be for a maximum of 2 years only - the second year would be dependent on the organisation remaining in operation. This budget allocation would be subject to a successful business case and accompanying due diligence, and on the assumption that the proposal does not breach the UK subsidy control regime.</p>	<p>Any reduction to reserves may restrict the Council's capacity to respond to emerging accessibility requirements or other issues which are likely to disproportionately impact equalities communities.</p>	
Total (must be zero)		0	0	0	0	0			
<p>Sum of proposed budget amendments must net to nil in each financial year Each ringfenced fund (General Fund, HRA, DSG & PH) must be dealt with separately with no cross subsidisation. Any revenue capital financing changes aligned to revisions to the capital programme can only be considered where the net financial impact of the amendment on the budget, based on capital financing costs, is ZERO. Amendments to revenue can only be made to 2023/24 budget - future years are included to ensure future years budgets impacted by decisions on the 2023/24 budget remain balanced.</p>									
							S151 Officer Sign-off		

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								Service Implication	Equalities Impact Assessment
NEW Growth & Regeneration	Allocate £800k of Bristol LN Funding to develop the designs and business case of a Liveable Neighbourhood in the BS3 area of South Bristol. The eventual delivery of the BS3 Liveable Neighbourhood (BS3LN) will be supported by £1.4m of S106 contributions that have been secured to date from Bedminster Green, UoB, York Rd/Mead St for interventions that could form part of a LN type scheme around Southville/Totterdown/Windmill Hill/Bedminster/Ashton, such as parking restrictions and traffic management improvements. A further £430k is expected to be secured for similar measures as further applications are signed off. This is likely to increase further as a result of additional developments proposed in the BS3 area.	0.800						<p>This proposal would just prepare the case up to OBC and provide a 'shovel ready' option to take forward. There is currently not funding specifically identified to deliver to FBC although other funding opportunities may become available.</p> <p>The cost of the delivery element of the scheme is dependent on the size of the scheme which is not yet defined and the level of quality, also not defined. EBLN is expected to cost £6m including business case costs. Quality standard is deemed to be good and the size is around 1.7sqkm so depending on quality level it is expected that a scheme size of around 0.5 - 1sqkm to be feasible from both the WECA funding and S106 funds available. This would need to be explored and appropriate bids placed following the OBC preparation and pending the level of resource identified as being required in that OBC. This proposal does not commit the Council to progressing beyond OBC.</p> <p>There is some limited resource currently allocated to engage on and develop traffic management proposals for Windmill Hill and the surrounding area to mitigate the impacts of Bedminster Green developments. This resource could potentially lead this work but would need additional support. Recruitment would be required to provide that resource or use of external support but this would be much more expensive. We are currently under resourced in project management and recruitment in the current climate is challenging. We are however fully resourced in the engagement and active travel team that would lead much of the engagement work that is important up front for projects such as this. It would therefore be challenging to deliver all the spend in one financial year and its more likely that this would be delivered over 2 years.</p>	Proposals which aim to limit traffic or car parking may have a positive impact for Disabled and older people (specifically people with limited mobility and vision impairment), and mothers/parents with pushchairs. The wider equality impact cannot be measured at this time as further analysis would be required to analyse potential disparities arising from the relevant Ward area profiles. In response to a query submitted after the original equalities comments were added, it was acknowledged that further analysis would be needed to gather local or Bristol specific data around the impact of reducing air pollution on equalities groups.
NEW Growth & Regeneration	There is a £12m total pot for Liveable Neighbourhoods in Bristol. Of that £12m, £710k has been allocated to develop the designs and business case for the East Bristol Liveable Neighbourhood. The current estimated total budget for EBLN is £6m so half of the total £12m pot which has been reserved for bidding against when the designs and business case are finalised. A paper was taken through cabinet last month that approved applying for a further allocation of £5.2m from that pot for a variety of schemes including Old City/King St, Princess Victoria St, Chandos Rd, Rosemary Lane etc that will form part of future Liveable Neighbourhood schemes or constitute minor LNs in their own right. As it is below £6m this second bid will go to CEOs towards the end of March for approval. Based on the above there is currently £0.8m of unallocated funding in the Bristol LN pot although this figure is subject to change. To allocate and spend this funding would require cabinet approval followed by a funding application to WECA which would go to CEOs for approval as below £6m.	(0.800)						<p>The assessment in the amendment that £800k remains unallocated is accurate and, subject to approval, could be directed to fund the development of the OBC. Approval would be needed by both BCC cabinet to submit a bid to the CRSTS fund and then approval from WECA through the CEOs meeting to secure the funding.</p>	See comment above
<i>Increase/decrease in Prudential Borrowing as a direct result of revenue amendment to capital financing budget</i>		0.00							
Total (must be zero)		0	0	0	0	0	0		
<p>Any new proposed additions to the capital programme must be offset by compensatory reduction of schemes funded internally (prudential borrowing, capital receipts, revenue contributions or CIL) so that overall borrowing does not exceed agreed borrowing thresholds</p> <p>Any proposed additions to the General Fund programme cannot be offset by reductions to the HRA, or other ring-fenced or grant funded schemes or vice versa</p> <p>Any capital budget change aligned to a revenue budget amendment should be incorporated in this template for completeness and to ensure the total value of scheme changes are incorporated in the appropriate rows above.</p>									
							<p>S151 Officer Sign-off</p> 		

Cap Prog Reference	Description of Budget Amendment, Rationale and Implications	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	2028/29 to 2032/33 £m	Officer Assessment	
								Service Implication	Equalities Impact Assessment
GR07	Reallocate unspent Strategic CIL - Community Infrastructure Levy is the statutory developer contribution provided when qualifying development pays the community towards the impacts of new development. (Not the 15% or 25% allocated via Area Committees of six wards for minor projects). This is held centrally for strategic purposes. The amendment proposes reallocating the strategic CIL which has no mandate so not committed to a project or been through the business case. The proposal is to deal with the rising city population and ever denser neighbourhoods across the city. The unspent funds will be used to provide capital for communities across the city to deal with the pressures of extra development and to provide investment needed in the recovery from the pandemic, specifically in parks and open spaces and neighbourhood streets, both under greater pressures from rising populations and more local patterns of living. There is negligible allocated funding for this. This can complement existing budgets and policies and help unlock match funding and leverage additional funds to ensure parks and streets are more resilient under the growth pressures, in line with council aspirations and strategies. With a programme over several years the capital can be used to work with diverse communities and groups to develop and implement plans. Some communities may be more able to attract additional funds needing less call on the budget as they could unlock other funds and grants. By spreading the spend over several years the strategic CIL budget will be replenished for other strategic purposes and any earmarked projects shall have time to develop a business case.	(1,000)	(1,000)	(1,000)	(1,000)			<p>The total allocation in the capital programme attributed to GR07 areas for growth and regeneration strategic CIL is £11.1m and this proposal seeks to earmark £4m. The schemes illustrated in the capital programme (eg see below) are pending business case development through BCC's governance route, including mandate, OBC and FBC.</p> <p>The Regeneration Team are preparing projects to be funded from GR07 to enable growth in priority areas of Regeneration. The following funding asks is anticipated to be presented to cabinet in the spring for consideration.</p> <ul style="list-style-type: none"> - Castle Park Redevelopment - Whitehouse Street – strategic sustainable active travel infrastructure - Frome Gateway – strategic sustainable active travel infrastructure and open public space <p>There is a risk that the reduction proposed to GR07 CIL budget may result in insufficient funding to deliver the physical infrastructure required to support growth that is being delivered by the market enabling 1,000's of new homes in areas of Growth and Regeneration</p>	Quality of Life survey indicators % satisfied with the quality of parks and green spaces, % who visit Bristol's parks and green spaces at least once a week' and % who feel it is convenient and pleasant to walk in their neighbourhood' indicate that most equalities communities experience less satisfaction with their neighbourhood and access to parks.
NEW Growth & Regeneration	Allocate the unspent CIL to create a strategic capital fund for G&R Parks and Green Spaces to deal with ever greater pressures from rising city population and to assist recovery from covid. All areas of the city have in-fill development and more residents now. To deal with extra pressures and provide resilience to assets this amendment provides a 4 year capital investment fund for parks and green spaces, for initiatives developed by local parks groups or recommended by the parks team, tailored to rising numbers of users as the city grows and people use local facilities more - including new investment to improve accessibility, drainage, facilities for concessions to be supported [eg water and power], and replace end of life paths with better connectivity and circulation routes where now needed, enhance ecological features to offset development, and add recycling facilities to assist rising targets.	0.500	0.500	0.500	0.500			<p>The proposal is to allocate £2m from the CIL budgets to G&R Parks and Green Spaces. This will support the required investment into the parks infrastructure, which will improve the offer, accessibility and address long term investment requirements.</p>	see comment above
NEW Growth & Regeneration	Allocate unspent CIL to create a strategic capital fund for G&R Transport budget to deal with rising city population and greater pressures from growth of traffic and rat running on local roads. Provide a 4 year capital investment fund for making ever denser neighbourhoods with more residents more liveable, with capital used to invest in working up projects with communities, consulting options, and implementing changes to highways to: curb rat running through areas, create facilities for filtering out through traffic to prioritise walking, cycling, and providing space for disabled access and movement, and deliveries across areas, including possible facilities for public transport interchanges, EV charging points, cycle hangars and features for a denser, more car free city, and working with communities to provide road safety facilities, developing and building school streets or developing and implement solutions to manage dangerous parking. The funds can also be used to implement new street trees for shade and new sustainable drainage features as part of the more equitable distribution of nature, shade and green infrastructure across the city. More traffic has impacted on streets and this investment provides ways to make neighbourhoods under pressure more resilient.	0.500	0.500	0.500	0.500			<p>The proposal is to allocate £2m from the CIL budgets to the G&R transport budget. The allocation of additional funding for developing community transport interventions could be delivered by the service. We are currently under resourced in several teams that would deliver this sort of work. While we are now trying to recruit to some areas this does not cover all areas and the service challenges along with changes to create a joint transport service will further impact on resources and delay full resourcing of relevant teams. It is more likely that delivery in later years will be achievable, when adequate resource could be assigned, although external resources could be brought in at a higher cost to deliver in the earlier years, but this would impact the delivery outcomes and value for money.</p>	Quality of life indicator % who think traffic congestion is a problem locally' indicate that some equalities communities experience higher traffic congestion than other communities. Quality of life indicator % who feel it is convenient and pleasant to walk in their neighbourhood' indicates that most equalities communities experience less satisfaction in their local community.
Increase/decrease in Prudential Borrowing as a direct result of revenue amendment to capital financing budget									
Total (must be zero)		0	0	0	0	0	0		
<p>Any new proposed additions to the capital programme must be offset by compensatory reduction of schemes funded internally (prudential borrowing, capital receipts, revenue contributions or CIL) so that overall borrowing does not exceed budget assumptions, without the need to identify further revenue</p> <p>Any proposed additions to the General Fund programme cannot be offset by reductions to the HRA, or other ring-fenced funded schemes (e.g. external grant) or vice versa</p> <p>Any capital budget changes for the purposes of revenue budget amendments should be incorporated in this template to avoid duplication and total of scheme reductions incorporated in appropriate row above</p>									
								<p>S151 Officer Sign-off</p> 	

Directorate/ Service	Description of Budget Amendment, Rationale and Implications	2023/24 Em On/Off	2024/25 Em Recurrent	2025/26 Em	2026/27 Em	2027/28 Em	Officer Assessment	
							Service Implication	Equalities Impact Assessment
Reserves and Resources 2324-R20	Local Council Tax Reduction Scheme. Introduce a flat rate 15% reduction in support for working age households. Utilising Resilience Reserve for Year 1 to be replenished in Year 2 and beyond.		(1,500)				The Budget proposal was to design and implement a more 'targeted' CTR scheme with a reduction in costs of £3m. This could include the introduction of a flat rate of 10% to 20% reduction in support for working age households, or the introduction of a banding scheme with targeted 100% protection to some working age households. There is volatility in the costs of the future scheme in terms of caseloads and CT increases, both of which could see an increase in costs. Based on the latest forecasts with no change in caseloads an introduction of a 15% flat rate reduction could provide a gross saving / reduction of circa £4.6m (additional £1.6m). Some adjustment would need to be made for collection rates which could reduce the savings below £1.5m.	Maintaining the CTR scheme is likely to benefit protected characteristic groups where there is already evidence of disproportionate hardship, as the scheme supports households who are on a low income, and awards are most highly concentrated in those areas that are in the most deprived. A reduction reserves may restrict the Council's capacity to respond effectively to emerging issues for equalities groups.
Reserve	Drawdown from the Resilience Reserve and replenish where possible in 2024/25 and each year beyond until the reserve is fully replenished	(1,500)	0.307				The estimated level of resilience reserve not yet proposed for drawdown in the medium term budget is £1.6m. This reduction in the resilience reserve would reduce the Council's ability to respond to unplanned 23/24 pressures. The partial replenishment of the reserve in 24/25 and subsequently beyond (total 5yrs.) would restore the Council's ability to respond to minor unplanned pressures and variance in the medium term planning assumptions.	No significant equality impact identified at this stage.
	Total saving	(1,500)	(1,193)					
Growth & Regeneration 2324-NEW5	Remove NEW 5: new parking charges for small district car parks.	0.150	0.150				By not implementing the proposed new parking charges, small district car parks would be out of line with parking across the City	Reversal of car parking charges would mitigate risk of disproportionate impact for low-income households and those most reliant on motor vehicles e.g. disabled people who are not blue-badge holders, older people, carers, pregnancy/maternity. However charges may also contribute to the maintenance of facilities, and discourage all day parking etc.
Growth & Regeneration 2324-NEW6	Remove NEW 6: Increase garden waste service charge to £50 annual payments, £47 direct debit payments and £24 for benefits.	0.144	0.144				Bristol Waste Company (BWC) like many organisations have experienced an increasingly challenging economic environment with inflation and other cost pressures that far exceeded the funding and income available, combined with legislative changes which present additional risks to the Business and Council. In addition to the contract and other uplifts proposed from the Council, risk mitigation measures agreed with BWC and the BWC operational efficiencies being implemented, the delivery of BWC's business plan 2023-24 is dependent on the introduction of the service charges. If these charges are removed or in some cases delayed by one year, the municipal waste contract would operate at a significant loss and would not be able to deliver against its obligations. BWC's current draft plan include reductions to service delivery to ensure Bristol Waste Company can 'live within their means'.	No significant equality impact identified at this stage, however there are differences in the extent to which Bristol residents are satisfied with the general household waste and recycling service, depending on their characteristics, circumstances, and where they live.
Growth & Regeneration 2324-NEW7	Remove NEW 7: Increase in chargeable domestic waste service charges	0.036	0.036				See comment above	See comment above
Growth & Regeneration 2324-NEW8	Remove NEW 8: Bulky waste - upholstered furniture charges	0.007	0.007				See comment above	See comment above
Growth & Regeneration 2324-NEW9	Remove NEW 9: Replacement bin charges.	0.100	0.100				See comment above	See comment above
Growth & Regeneration 2324-NEW10	Remove NEW 10: Charging for DIY waste at recycling centres.	0.300	0.300				See comment above	See comment above
Growth & Regeneration 2324-NEW11	Remove NEW 11: Charging for processing and delivery of recycling containers.	0.100	0.100				See comment above	See comment above
Growth & Regeneration 2324-NEW12	Remove NEW 12: charging for collection of Christmas trees	0.030	0.030				See comment above	See comment above
Growth & Regeneration	Contribution towards commissioning a new TRO to supplement existing parking restrictions on Durham Downs.	0.025					The basic costs for processing a TRO are £5-10k. A proposal such as this is however potentially far more complicated. Further information would be required as to the intent and scope of the TRO. If the intent is merely to restrict parking over certain parts of the downs it would be simpler but still require consultation, a project manager, signs and lines and various other ancillary works which could well cost up to £10k but this would be very dependent on the size of the proposed scheme. If the intention is to implement pay and display there would be added complexities due to the need to install meters, additional signage etc and this would add a lot more complexity and cost. A cost for this sort of scheme is envisaged by one year, the municipal waste contract would be expected to be £200k+. Additional implications would extend the areas of enforcement required. Any scheme implemented would need to be contained within the budget envelope available as a result of this amendment. This is on a one basis	No significant equality impact identified at this stage. Traffic Regulation Orders require consultation and any objections are considered alongside an equality impact assessment of detailed proposals before implementation.
Growth & Regeneration	Increase planning (applications) capacity (one year only)	0.082					This would enable the team to recruit 2 full time officers or purchase consultancy to provide additional technical support. This will be for one year only	No significant equality impact identified at this stage
Growth & Regeneration	Increase planning (enforcement) team.	0.100	0.100				This would result in 1 fe supplemented with consultancy resource.	No significant equality impact identified at this stage
Growth & Regeneration	Increase Neighbourhood enforcement team.	0.100	0.100				This would enable the recruitment of approximately 2 Neighbourhood Enforcement Officers. This would enable quicker expansion of the Commercial Waste Project, ability to undertake greater enforcement engagement and issuing of FPNs on street scene issues including: -Fly tipping; -Poor waste presentation; -Highway street furniture (cluttering streets); -Vehicle dwelling issues;	Neighbourhood Enforcement includes a range of functions which may benefit equalities groups through increased safety and accessibility e.g. reduction in litter and street waste which particularly impacts disabled people, older people and pram/buggy users, noise abatement, tax licensing checks etc.
Growth & Regeneration	Improve Highways Inspections and maintenance of gullies, gutters and drains?	0.126	0.126				We would be able to recruit 2 Officers at the current grades for this funding. The proposal would mean gully inspection reducing from once every 3.5 years to 18 months/2 years. However, this is likely to result in the identification of additional repairs that are required for which additional budget would be required albeit repairs from inspected gullies are significantly cheaper than those from reactive repairs.	Increased capacity for highways maintenance is likely to contribute to overall improvements in accessibility for citizens.
Growth & Regeneration	Dedicated Parks Funding for investment in parks ineligible for strategic CIL spending programme.	0.200					Capacity would need to be found to deliver the work and as such some of the funds identified would need to be spent on project management / delivery capacity. This will be on a one-off basis	In general improvements to Parks and Green Spaces would be likely to benefit young people, disabled people and single parents who are less likely to be satisfied with the quality of parks and green spaces (Quality of life in Bristol survey 2019-20). Young people access parks and green spaces in a number of ways, for example to use specific play facilities, to meet and socialise with others in an open environment, to take part in sport and physical activity, to spend time with family and to access cultural events. Green space is particularly important to young people because access is free unless attending a ticketed event. Access to parks and green spaces is extremely important for mental health and wellbeing and for carrying out physical activity. A reduction in access or ability to access parks would have a significant adverse effect on this concerned. Satisfaction with the quality of green spaces and the frequency of visits to green spaces varies significantly by ward across the city. A consideration of the most deprived Lower Super Output Areas indicates a correlation between wards where satisfaction with parks is lower and deprivation is higher.
	Total spend	1,500	1,193	0.000				
	Total (must be zero)	0.000	0.000	0.000	0	0		
Sum of proposed budget amendments must net to nil in each financial year								
Each in/enced fund (General Fund, HRA, DSG & PFI) must be dealt with separately with no cross subsidisation								
Any revenue capital financing changes aligned to revisions to the capital programme can only be considered where the net financial impact of the amendment on the budget, based on capital financing costs, is ZERO.								
Amendments to revenue can only be made to 2023/24 budget - future years are included to ensure future years budgets impacted by decisions on the 2023/24 budget remain balanced.								
S151 Officer Sign-off								

Cap Prog Reference	Description of Budget Amendment, Rationale and Implications	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	2028/29 to 2032/33 £m	Officer Assessment	
								Service Implication	Equalities Impact Assessment
Growth & Regeneration GR07	Use or repurpose currently unallocated Strategic Community Infrastructure Levy (CIL) receipts	(1,000)	(1,000)					<p>The total allocation in the capital programme attributed to GR07 areas for growth and regeneration/strategic CIL is £11.1m and this proposal seeks to earmark £2m. The schemes illustrated in the capital programme (eg see below) are pending business case development through BCC's governance route, including mandate, OBC and FBC.</p> <p>The Regeneration Team are preparing projects to be funded from GR07 to enable growth in priority areas of Regeneration. The following funding asks is anticipated to be presented to cabinet in the spring for consideration.</p> <ul style="list-style-type: none"> - Castle Park Redevelopment - Whitehouse Street – strategic sustainable active travel infrastructure - Frome Gateway – strategic sustainable active travel infrastructure and open public space <p>There is a risk that the reduction proposed to GR07 CIL budget may result in insufficient funding to deliver the physical infrastructure required to support growth that is being delivered by the market enabling 1,000's of new homes in areas of Growth and Regeneration</p>	No significant equality impact identified at this stage.
NEW Growth & Regeneration	(Use of CIL) Specific allocation of presently undefined strategic CIL funding – to deliver improvement in city parks and provide (currently unfunded) additional children's play areas.	1,000	1,000					<p>The proposal is to allocate £2m from the CIL budgets to G&R Parks and Green Spaces. This will support the required investment to deliver improvement in city parks and provide additional children's play areas.</p>	No significant equality impact identified at this stage.
<i>Increase/decrease in Prudential Borrowing as a direct result of revenue amendment to capital financing budget</i>									
Total (must be zero)		0	0	0	0	0	0		
<p>Any new proposed additions to the capital programme must be offset by compensatory reduction of schemes funded internally (prudential borrowing, capital receipts, revenue contributions or CIL) so that overall borrowing does not exceed agreed borrowing thresholds and / or the</p> <p>Any proposed additions to the General Fund programme cannot be offset by reductions to the HRA, or other ring-fenced or grant funded schemes or vice versa</p> <p>Any capital budget change aligned to a revenue budget amendment should be incorporated in this template for completeness and to ensure the total value of scheme changes are incorporated in the appropriate rows above.</p>									
								<p>S151 Officer Sign-off </p>	

Directorate / Service	Description of Budget Amendment, Rationale and Implications						Officer Assessment	
		2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	Service Implication	Equalities Impact Assessment
People	Reduce amount allocated to legal defences of SEND appeals, prioritising those that have most chance of success	(0.184)					<p>The budget incorporates a proposal to invest an additional £200k to support the legal costs associated with the increase in the number of tribunals. This proposal would reduce the additional investment to £16k with alternative measures being proposed.</p> <p>It is not possible, however, to set a fixed budget for defence of legal claims as we have no control over the number or complexity/cost of claims that are made against the Council in any given year. The current investments reflect current trends and therefore there would have to be some flexibility should actual cost be incurred.</p>	Gov.uk April to June 2022 highlights that the SEND Tribunal registered the highest number of receipts this quarter at 3,500, 55% above the same period last year. Further data is needed to determine whether equalities groups (other than Disabled children and young people) are overly or under represented in those registering appeals so impact cannot be identified. Potential equality impact might be found on Disabled children and young people due to the nature of the SEND program.
People	Fund additional caseworker to help improve assessment times for SEND cases, and the experience of applicants	0.084					<p>There is a statutory obligation in the Code of Practice that the Local Authority is not yet able to meet.</p> <p>The budget incorporates a proposal to invest an additional £1m to support the recruitment of additional SEN staff to improve the assessment timescales. With the increased SEND cases and the need to reduce the statutory wait time of 20 weeks, further investment in caseworkers will assist in meeting the statutory need and reduce the number of complaints that relate to timeliness.</p>	GOV.uk indicates that slower rates of processing application receipts in most tribunals particularly SEND (among others) have led to a 5% increase in caseload outstanding when compared to the same period last year. Further data is needed to determine whether equalities groups (other than Disabled children and young people) are overly or under represented in those registering appeals so impact cannot be identified. Potential equality impact might be found on Disabled children and young people due to the nature of the SEND program.
People	Invest in a specialist caseworker to conduct case reviews of disputed cases and provide resolutions, in order to reduce the number of cases that require legal defence.	0.100					<p>Please note comments as above.</p> <p>It is appropriate to fund improvements to case work and how we defend claims as this should reduce the number of claims made.</p>	See comment above
Total (must be zero)		0	0	0	0	0		
<p>Sum of proposed budget amendments must net to nil in each financial year Each ringfenced fund (General Fund, HRA, DSG & PH) must be dealt with separately with no cross subsidisation. Any revenue capital financing changes aligned to revisions to the capital programme can only be considered where the net financial impact of the amendment on the budget, based on capital financing costs, is ZERO. Amendments to revenue can only be made to 2023/24 budget - future years are included to ensure future years budgets impacted by decisions on the 2023/24 budget remain balanced.</p>								
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						Officer Assessment		
Directorate/ Service	Description of Budget Amendment, Rationale and Implications	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	Service Implication	Equalities Impact Assessment
Growth & Regeneration 2324-NEW 11	Reversal of proposed charges for processing and delivery of recycling containers in 2023/24 pending a review of alternative approaches, including allowing people to use their own containers, recognising that containers break, or go missing and that a charge, however small, could act as a disincentive to recycling, as the city meeting its targets	0.100					<p>Bristol Waste Company (BWC) like many organisations have experienced an increasingly challenging economic environment with inflation and other cost pressures that far exceeded the funding and income available, combined with legislative changes which present additional risks to the Business and Council.</p> <p>In addition to the contract and other uplifts proposed from the Council, risk mitigation measures agreed with BWC and the BWC operational efficiencies being implemented, the delivery of BWC's business plan 2023-24 is dependent on the introduction of the service charges. If these charges are removed or in some cases delayed by one year, the municipal waste contract would operate at a significant loss and would not be able to deliver against its obligations.</p> <p>BWC's current draft plan include reductions to service delivery to ensure Bristol Waste Company can 'live within their means'.</p>	No significant equality impact identified at this stage, however there are differences in the extent to which Bristol residents are satisfied with the general household waste and recycling service, depending on their characteristics, circumstances, and where they live.
Growth & Regeneration 2324-NEW12	Reversal of proposed charges for collection of Christmas Trees pending review into how this could be practically implemented and the cost-effectiveness of charging	0.030					See comment above	See comment above
Growth & Regeneration 2324-NEW10	Reversal of proposed charges for DIY disposal at recycling centres, pending a review of the disincentive this creates for people seeking to responsibly dispose of waste.	0.300					<p>As above with the inclusion of the additional statement below</p> <p>DEFRA (Dept. of Environment, Food and Rural Affairs) is currently reviewing the position of local authorities charging for DIY waste. The Waste and Resourcing Action Programme (WRAP - an advisory board to DEFRA), undertook a survey of local authorities in 2017, the findings of which demonstrated that there isn't an evidenced link between charging for DIY waste and fly tipping.</p>	See comment above
Reserves	Draw down from Climate and Ecological Reserve	(0.430)					<p>The Reserves are allocated to delivery of the Council's approved Climate and Ecological Emergency Programme, this includes (on a short term basis) the salaries of 11 staff, including half of the Sustainable City and Climate Change Service and grants to community and voluntary sector organisations. The programme is leading delivery of the council climate and ecological action plans, securing external investment funding (£13m to date), preparing for Biodiversity Net Gain Regulations and stimulating climate and ecological action from partners and citizens to deliver the goals of the city's climate and ecological strategies.</p> <p>Removing £430k of the Reserve would require the cancellation of 2-3 planned projects, slower delivery of council action and reduce the council's ability to secure external funding and investment into climate and ecological action in the city. Details of which projects to stop would need to be made by the Cabinet Member.</p>	Impacts on employment would need to be subject to their own review and could have a particular impact on Equalities Groups dependant on the staff make up of the team. The direct impact on equalities groups by the stopping of projects; slower delivery of council action and reduction of the council's ability to secure external funding and investment would be dependant on which communities the projects serve. If they particularly serve Equalities Groups then this could have an impact on those with Protected Characteristics. Climate and Ecological action in the city can benefit all and dependant on the particular work of the service, which would need to be detailed, could potentially serve particular Equalities Groups.
Total (must be zero)		0	0	0	0	0		
<p>Sum of proposed budget amendments must net to nil in each financial year</p> <p>Each ringfenced fund (General Fund, HRA, DSG & PH) must be dealt with separately with no cross subsidisation.</p> <p>Any revenue capital financing changes aligned to revisions to the capital programme can only be considered where the net financial impact of the amendment on the budget, based on capital financing costs, is ZERO.</p> <p>Amendments to revenue can only be made to 2023/24 budget - future years are included to ensure future years budgets impacted by decisions on the 2023/24 budget remain balanced.</p>								
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						Officer Assessment		
Directorate/ Service	Description of Budget Amendment, Rationale and Implications	2023/24 £m	2024/25 £m	2025/26 £m	2026/27 £m	2027/28 £m	Service Implication	Equalities Impact Assessment
Growth & Regeneration	Supported Bus Services Grant - increase the support bus services grant paid through WECA to levels asked for by WECA mayor (20% increase) and ensure services are restored to communities left with no service - 516 and 52 with at least an hourly service for the next 12 months.	0.500					<p>Bus services are operated by WECA and contract awards have been notified to facilitate the required mobilisation period for service commencement.</p> <p>Should the requirement be for the Council to explore with WECA the recommissioning of these services, it was previously estimated that a figure of £500k-600k would be needed to fund both routes. This figure could now be subject to change (+/-) and WECA officer time in recommissioning would also need to be provided for.</p> <p>Prior to progressing it should also be noted that regional BSIP and Future Transport Zone (FTZ) combines funding to enable new and more responsive services such as Demand Responsive Transport (DRT), as well as more flexible modes of personal transport through micro-mobility, and other measures to be explored.</p>	<p>The QOL data shows that Disabled People, Carers and People from LGB+ groups find inaccessible public transport a barrier to leaving their house; as well as people living in the Ashley Ward. Disabled People and LGB+ People are also least satisfied with the bus services in their area. In general, improvements to bus services will benefit these groups.</p>
Reserves	Draw down from Climate and Ecological Reserve	(0.500)					<p>The Reserves are allocated to delivery of the Council's approved Climate and Ecological Emergency Programme, this includes (on a short term basis) the salaries of 11 staff, including half of the Sustainable City and Climate Change Service and grants to community and voluntary sector organisations. The programme is leading delivery of the council climate and ecological action plans, securing external investment funding (£13m to date), preparing for Biodiversity Net Gain Regulations and stimulating climate and ecological action from partners and citizens to deliver the goals of the city's climate and ecological strategies.</p> <p>Removing £500k of the Reserve would require the cancellation of 2-3 planned projects, slower delivery of council action and reduce the council's ability to secure external funding and investment into climate and ecological action in the city. Details of which projects to stop would need to be made by the Cabinet Member.</p>	<p>Impacts on employment would need to be subject to their own review and could have a particular impact on Equalities Groups dependant on the staff make up of the team. The direct impact on equalities groups by the stopping of projects; slower delivery of council action and reduction of the council's ability to secure external funding and investment would be dependant on which communities the projects serve. If they particularly serve Equalities Groups then this could have an impact on those with Protected Characteristics. Climate and Ecological action in the city can benefit all and dependant on the particular work of the service, which would need to be detailed, could potentially serve particular Equalities Groups.</p>
Total (must be zero)		0	0	0	0	0		
<p>Sum of proposed budget amendments must net to nil in each financial year Each ringfenced fund (General Fund, HRA, DSG & PH) must be dealt with separately with no cross subsidisation. Any revenue capital financing changes aligned to revisions to the capital programme can only be considered where the net financial impact of the amendment on the budget, based on capital financing costs, is ZERO. Amendments to revenue can only be made to 2023/24 budget - future years are included to ensure future years budgets impacted by decisions on the 2023/24 budget remain balanced.</p>								
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