

Audit Committee

26th November 2018



Report of: Service Director: Finance

Title: Treasury Management Mid-Year Report 2018/19

Ward: City Wide

Officer Presenting Report: Denise Murray, Service Director: Finance

Contact Telephone Number: 0117 35 76255

Recommendation

That the Mid-Year Treasury Management report for 2018/19 is noted.

Summary

This report meets the treasury management regulatory requirement that the Council receive a Mid-Year Treasury review report. It also incorporates the needs of the Prudential Code to ensure adequate monitoring of the capital expenditure plans.

The significant issues in the report are:

There are no policy changes to the TMSS; the details in this report update the position in the light of the updated economic position and budgetary changes. The authority has identified a medium term net borrowing requirement of £370m and is planning on borrowing £25m this year to support the delivery of the Capital Programme.



Policy

1. There are no policy implications as a direct result of this report.

Consultation

2. **Internal**
Strategic & Service Directors.
3. **External**
The Council's Treasury Management advisers

Purpose / Context of the report:

4. This report meets the treasury management regulatory requirement that the Council receive a mid-year treasury review report. It also incorporates the needs of the Prudential Code to ensure adequate monitoring of the capital expenditure plans and the Council's prudential indicators (PIs).
5. That the mid-year report is structured to highlight:
 - The economic outlook;
 - The actual and proposed treasury management activity (borrowing and investment);
 - The key changes to the Council's capital activity (the prudential indicators {PIs}).

Background

Capital Strategy

6. In December 2017, the Chartered Institute of Public Finance and Accountancy, (CIPFA), issued revised Prudential and Treasury Management Codes. As from 2018/19, all local authorities will be required to prepare a Capital Strategy which is intended to provide the following: -
 - a high-level overview of how capital expenditure, capital financing and treasury management activity contribute to the provision of services
 - an overview of how the associated risk is managed
 - the implications for future financial sustainability

A report setting out our 2018/19 Capital Strategy will be taken to the full council before 31st March 2019.

Treasury Management

7. Treasury management is defined as:

"The management of the local authority's borrowing, investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks."

8. The Council operates a balanced budget, which broadly means cash raised during the year will meet its cash expenditure. Treasury management operations aim to ensure that cash flow is adequately planned, with surplus monies being invested in low risk counterparties, providing adequate liquidity initially before considering optimising investment return.
9. The second main function of the treasury management service is the funding of the Council's capital plans. These capital plans provide a guide to the borrowing need of the Council,

essentially the longer term cash flow planning to ensure the Council can meet its capital spending operations. The management of longer term cash may involve arranging long or short term loans, or using longer term cash flow surpluses, and on occasion any debt previously drawn may be restructured to meet Council risk or cost objectives.

Introduction

10. The Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management (revised in 2017) has been adopted by this Council. The primary requirements of the Code are:
 - Creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's treasury management activities;
 - Creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives;
 - Receipt by the Full Council of an annual Treasury Management Strategy Statement - including the Annual Investment Strategy and Minimum Revenue Provision Policy - for the year ahead, a **Mid-year Review Report** and an Annual Report (stewardship report) covering activities during the previous year;
 - Delegation by the Council of responsibilities for implementing and monitoring treasury management policies and practices and for the execution and administration of treasury management decisions;
 - Delegation by the Council of the role of scrutiny of treasury management strategy and policies to a specific named body. For this Council the delegated bodies are Overview and Scrutiny Management Board and Audit Committee.
11. This mid-year report has been prepared in compliance with CIPFA's Code of Practice on Treasury Management, and covers the following:
 - An economic update for the 2018/19 financial year to 30 September 2018;
 - A review of the Treasury Management Strategy Statement and Annual Investment Strategy;
 - A review of the Council's investment portfolio for 2018/19;
 - A review of the Council's borrowing strategy for 2018/19;
 - A review of any debt rescheduling undertaken or planned during 2018/19;
 - The Council's capital expenditure and (prudential indicators);
 - A review of compliance with Treasury and Prudential Limits for 2018/19.

Key Changes to the Treasury and Capital Strategies

12. There are no policy changes to the TMSS; the details in this report update the position in the light of the updated economic position and budgetary changes.
13. The 2018–2021 Treasury Strategy (approved 20th February 2018) identified a medium term net borrowing requirement of £370m to support the existing and future Capital Programme with the debt servicing costs met from revenue savings from capital investment and the economic development fund. The Council's agreed policy is to defer borrowing while it has significant levels of cash balances (£116m at September 2018, £50m estimated for March 2019). The

authority is planning on borrowing £25m towards the end of the financial year from the PWLB / alternative market providers based on forecasts within the period 6 Finance Monitoring report, with the net financing costs contained within the existing capital financing budget. No further borrowing is anticipated in the current financial year, unless:

- short term investments fall at a higher pace than expected increasing the liquidity risk of the authority and or;
- there is a significant change in markets (debt financing costs continue to be at historic low levels) and long term borrowing is deemed advantageous the authority will borrow over periods determined as the most appropriate to reduce the authorities exposure to interest rate risk.

Analysis of Debt and Investments

14. A summary of the of the Council’s debt and Investment position as at 30th September 2018 (including forecast at 31st March 2019) compared with 31st March 2018 is shown in the table below:

| Debt & Investments | 31 st March 2018 | | 31 st September 2018 | | 31 st March 2019 | |
|--|-----------------------------|---------------------|---------------------------------|---------------------|-----------------------------|---------------------|
| | Actual | | Actual | | Forecast | |
| | £m | Rate% ^{*b} | £m | Rate% ^{*b} | £m | Rate% ^{*b} |
| Long Term Debt – PWLB Fixed | 311 | 4.91 | 311 | 4.91 | 336 | 4.90 |
| Long Term Debt – Market LOBO ^{*a} | 100 | 4.11 | 100 | 4.11 | 100 | 4.11 |
| Long Term Debt – Market Fixed | 20 | 3.85 | 20 | 3.85 | 20 | 3.85 |
| Short Term Borrowing | - | - | - | - | - | - |
| Total Debt | 431 | 4.68 | 431 | 4.68 | 456 | 4.67 |
| Investment | 64 | 0.44 | 116 | 0.64 | 50 | 0.70 |
| Net Borrowing Position | 367 | | 315 | | 406 | |

^{*a} Lender option Borrower option, ^{*b} reflects the average rate for the year taking account of new loans and repayments.

We are currently achieving a return of 0.64% on our investments for the period to 30th September 2018. The return for the year is anticipated to rise following the recent change in base rate to 0.75% on the 2nd of August with investment rates gradually rising in line with this change. The authority’s advisors are also forecasting the next rise in base rate to 1.00% around the summer of the following year (August 2019). Long term interest rates are expected to remain at or around 2.75% (for 25 – 50 year term) for the remainder of the year.

Economic Update

15. **UK.** The first half of 2018/19 has seen UK economic growth post a modest performance, but sufficiently robust for the Monetary Policy Committee, (MPC), to unanimously (9-0) vote to increase Bank Rate on 2nd August from 0.5% to 0.75%. Although growth looks as if it will only be modest at around 1.5% in 2018, the Bank of England’s August Quarterly Inflation Report forecast that growth will pick up to 1.8% in 2019, albeit there were several caveats – mainly related to whether or not the UK achieves an orderly withdrawal from the European Union in March 2019.

Some MPC members have expressed concerns about a build-up of inflationary pressures, particularly with the pound falling in value again against both the US dollar and the Euro. The Consumer Price Index (CPI) measure of inflation rose unexpectedly from 2.4% in June to 2.7% in August due to increases in volatile components, but is expected to fall back to the 2% inflation target over the next two years given a scenario of minimal increases in Bank Rate. The MPC has indicated Bank Rate would need to be in the region of 1.5% by March 2021 for inflation to stay on track. Financial markets are currently pricing in the next increase in Bank Rate for the second half of 2019.

As for the labour market, unemployment has continued at a 43 year low of 4% on the Independent Labour Organisation measure. A combination of job vacancies hitting an all-time high in July, together with negligible growth in total employment numbers, indicates that employers are now having major difficulties filling job vacancies with suitable staff. It was therefore unsurprising that wage inflation picked up to 2.9%, (3 month average regular pay, excluding bonuses) and to a one month figure in July of 3.1%. This meant that in real terms, (i.e. wage rates higher than CPI inflation), earnings grew by about 0.4%, near to the joint high of 0.5% since 2009. (The previous high point was in July 2015.) Given the UK economy is very much services sector driven, an increase in household spending power is likely to feed through into providing some support to the overall rate of economic growth in the coming months. This tends to confirm that the MPC were right to start on a cautious increase in Bank Rate in August as it views wage inflation in excess of 3% as increasing inflationary pressures within the UK economy. However, the MPC will need to be cautious before increasing Bank Rate, especially given the uncertainties around Brexit.

16. **USA.** President Trump's easing of fiscal policy is fuelling a (temporary) boost in consumption which has generated an upturn in the rate of growth which rose from 2.2%, (annualised rate), in quarter 1 to 4.2% in quarter 2, but also an upturn in inflationary pressures. With inflation moving towards 3%, the Federal Reserve increased rates by 0.25% in September to between 2.00% and 2.25%, this being four increases in 2018, and indicated they expected to increase rates four more times by the end of 2019. The dilemma, however, is what to do when the temporary boost to consumption drops, particularly as the recent imposition of tariffs on a number of countries' exports to the US, (China in particular), could see a switch to US production of some of those goods, but at higher prices. Such a scenario would invariably make any easing of monetary policy harder for the Federal Reserve in the second half of 2019.
17. **EUROZONE.** Growth was unchanged at 0.4% in quarter 2, but has undershot early forecasts for a stronger economic performance in 2018. In particular, data from Germany has been mixed and it could be negatively impacted by US tariffs on a significant part of manufacturing exports e.g. cars. For that reason, although growth is still expected to be in the region of 2% for 2018, the horizon is less clear than it seemed just a short while ago.
18. **CHINA.** Economic growth has been weakening over successive years, despite repeated rounds of central bank stimulus; medium term risks are increasing. Major progress still needs to be made to eliminate excess industrial capacity and the stock of unsold property, and to address the level of non-performing loans in the banking and credit systems.
19. **JAPAN.** - has been struggling to stimulate consistent GDP growth and to get inflation up to its target of 2%, despite huge monetary and fiscal stimulus. It is also making little progress on fundamental reform of the economy.

Interest rate forecasts

20. The Council's treasury advisor, Link Asset Services, has provided the following forecast:

| Link Asset Services Interest Rate View | | | | | | | | | | | |
|--|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| | Sep-18 | Dec-18 | Mar-19 | Jun-19 | Sep-19 | Dec-19 | Mar-20 | Jun-20 | Sep-20 | Dec-20 | Mar-21 |
| Bank Rate View | 0.75% | 0.75% | 0.75% | 0.75% | 1.00% | 1.00% | 1.00% | 1.25% | 1.25% | 1.50% | 1.50% |
| 3 Month LIBID | 0.75% | 0.80% | 0.80% | 0.90% | 1.10% | 1.10% | 1.20% | 1.40% | 1.50% | 1.60% | 1.60% |
| 6 Month LIBID | 0.85% | 0.90% | 0.90% | 1.00% | 1.20% | 1.20% | 1.30% | 1.50% | 1.60% | 1.70% | 1.70% |
| 12 Month LIBID | 1.00% | 1.00% | 1.00% | 1.10% | 1.30% | 1.30% | 1.40% | 1.60% | 1.70% | 1.80% | 1.80% |
| 5yr PWLB Rate | 2.00% | 2.00% | 2.10% | 2.20% | 2.20% | 2.30% | 2.30% | 2.40% | 2.50% | 2.50% | 2.60% |
| 10yr PWLB Rate | 2.40% | 2.50% | 2.50% | 2.60% | 2.70% | 2.70% | 2.80% | 2.90% | 2.90% | 3.00% | 3.10% |
| 25yr PWLB Rate | 2.80% | 2.90% | 3.00% | 3.10% | 3.10% | 3.20% | 3.30% | 3.30% | 3.40% | 3.50% | 3.50% |
| 50yr PWLB Rate | 2.60% | 2.70% | 2.80% | 2.90% | 2.90% | 3.00% | 3.10% | 3.10% | 3.20% | 3.30% | 3.30% |

21. The flow of generally positive economic statistics during the 1st half of the calendar year meant the Monetary Policy Committee (MPC) increased Bank Rate to 0.75% on the 2nd of August. However, the MPC emphasised that future Bank Rate increases would be gradual and would rise to a lower rate than before the financial crash in 2008, indicating Bank Rate rising to circa 2.5% in ten years' time.

It is not expected that the MPC will increase Bank Rate in February 2019, ahead of the deadline in March for Brexit. It is likely that the MPC will wait until August 2019 before the next increase, to be followed by further increases of 0.25% in May and November 2020 to reach 1.5%.

However, the cautious pace of even these limited increases is dependent on a reasonably orderly Brexit.

The overall trend is for gilt yields and PWLB rates to rise gently. However, we have been experiencing exceptional levels of volatility in financial markets which have caused significant swings in PWLB rates.

22. The overall balance of risks to economic recovery in the UK is probably neutral. The balance of risks to increases in Bank Rate and shorter term PWLB rates, are probably also even and are broadly dependent on how strong GDP growth turns out, how slowly inflation pressures subside, and how quickly the Brexit negotiations move forward positively.

The downside risks to current forecasts for UK gilt yields and PWLB rates currently include:

- Bank of England monetary policy takes action too quickly over the next three years to raise Bank Rate and causes UK economic growth, and increases in inflation, to be weaker than we currently anticipate.

- A resurgence of the Eurozone sovereign debt crisis.
- Political challenges and developments within Europe could put considerable pressure on the cohesion of the EU and could spill over into impacting the euro, EU financial policy and financial markets
- The imposition of trade tariffs could negatively impact world growth.
- Weak capitalisation of some European banks.
- Rising interest rates in the US could negatively impact emerging countries which have borrowed heavily in dollar denominated debt, so causing an investor flight to safe havens e.g. UK gilts.
- Geopolitical risks, especially North Korea, but also in Europe and the Middle East, which could lead to increasing safe haven flows.

23. The potential for upside risks to current forecasts for UK gilt yields and PWLB rates, especially for longer term PWLB rates include: -

- US fiscal plans to stimulate economic expansion causing a significant increase in inflation in the US and causing further sell offs of government bonds in major western countries.
- The pace and timing of increases in the Federal Reserve funds rate causing a reassessment by investors of the risks of holding bonds as opposed to equities and leading to a major move from bonds to equities.
- The Bank of England is too slow in its pace and strength of increases in Bank Rate and, therefore, allows inflation pressures to build up within the UK economy, which then requires a later rapid series of increases in Bank Rate faster than we currently expect.
- UK inflation returning to significantly higher levels causing an increase in the inflation premium inherent to gilt yields.

Investment Portfolio 2018/19

24. In accordance with the Code, it is the Council's priority to ensure security of capital and liquidity, and to obtain an appropriate level of return which is consistent with the Council's risk appetite. As set out in the "Economic Update" it is a very difficult investment market in terms of earning the level of interest rates commonly seen in previous decades as rates are very low and in line with the current 0.75% Bank Rate. The continuing potential for a re-emergence of a Eurozone sovereign debt crisis, and its impact on banks, prompts a low risk and short term strategy. Given this risk environment and the fact that increases in Bank Rate are likely to be gradual and unlikely to return to the levels seen in previous decades, investment returns are likely to remain low.
25. The Council held £116m of investments as at 30 September 2018 (£64m at 31 March 2018) with an average maturity of 33 days. These investments are predominately with local authorities, money market funds and UK banks. The investment portfolio yield for the first six months of the

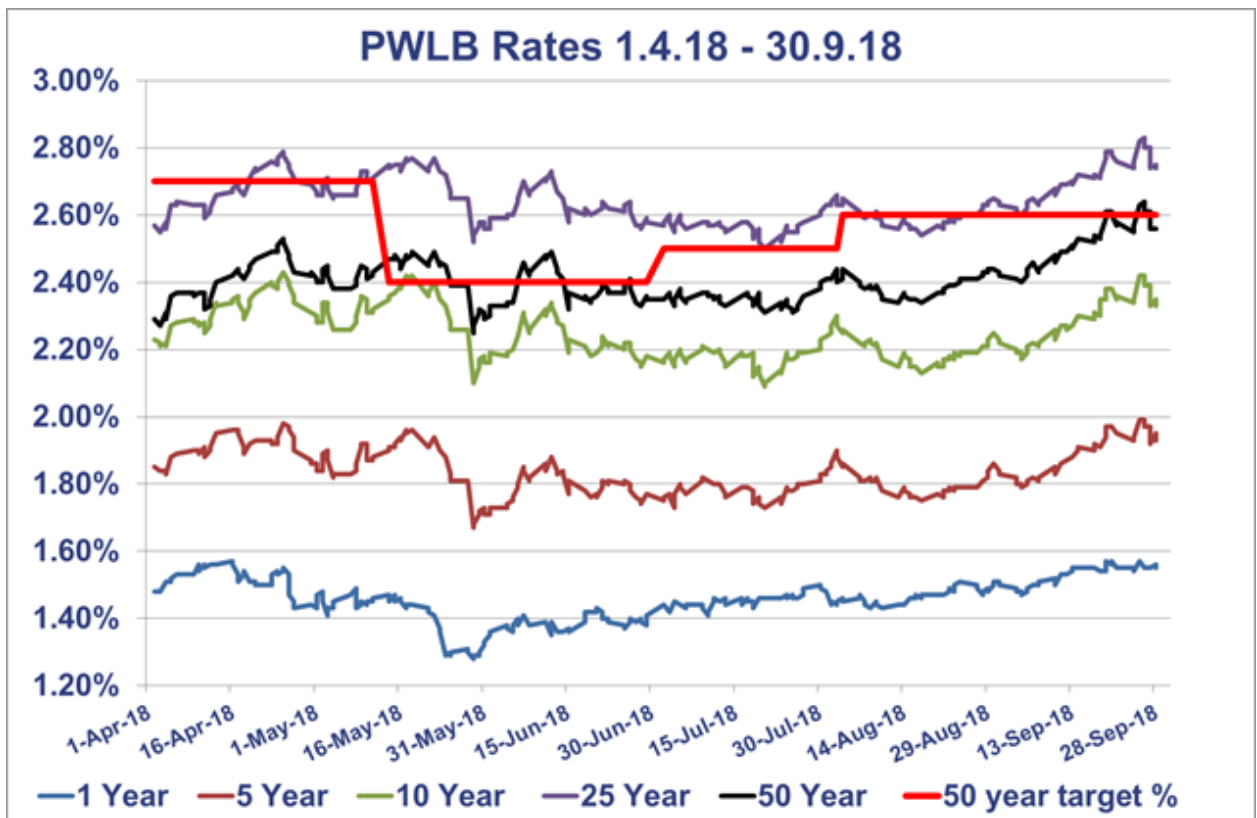
year is 0.64%. The standard comparator for investment performance is the benchmark 7 day rate (LIBID)¹, which for the period was 0.44%. The benchmark for 1 and 3 month deposits was 0.47% and 0.67% respectively.

¹LIBID – London Interbank Bid rate is a recognised reference rate to benchmark short-term investment interest rates.

26. The Chief Financial Officer confirms that the approved limits within the Annual Investment Strategy were not breached during the first six months of 2018/19.

Borrowing

27. The Capital Financing Requirement (CFR) denotes the Council's underlying need to borrow for capital purposes. The Council's CFR at 31 March 2019 is estimated to be £868m. If the CFR is positive the Council may borrow from the PWLB or the market (external borrowing) or from internal balances on a temporary basis (internal borrowing).
28. The balance of borrowing between external and internal is generally driven by market conditions and forecasts of future cash flows and interest rates. At the 31st March 2018 the Council had external borrowings of £572m and has utilised £296m of internal cash in lieu of borrowing. This is a prudent and cost effective approach in the current economic climate but will require on-going monitoring in the event that upside risk to gilt yields prevails.
29. However, internal borrowing is a temporary measure that takes advantage of low interest rates and will ultimately be replaced by more expensive external borrowing as the cash used is required elsewhere. The timing and amount of new external borrowing is therefore dependent on capital spending decisions, future cash flows and forecasts of interest rates.
30. The Council are planning on borrowing £25m at the end of the financial year from the PWLB or Capital markets to fund the Capital Programme. The net financing costs of such borrowing will be contained within the existing capital financing budget.
31. Should debt financing costs continue to historic low levels, and with a significant capital programme predominately financed by borrowing the Council will consider further borrowing if rates continue to fall or are anticipated to rise at a higher pace than expected. This will enable the authority to take advantage of a low interest rate environment and reduce the interest rate risk of the authority.
32. The trend in interest rates was a rise during the first six months of the year across all maturity bands although the markets did experience exceptional levels of volatility during this period. The graph below show the movement in PWLB (certainty) rates for the first six months of the year to 30th September 2018:



Debt Rescheduling

33. Debt rescheduling opportunities have been limited in the current economic climate given the consequent structure of interest rates. The authority's debt portfolio is made up of long dated loans (PWLB £311m, Market Debt (LOBOS) £100m and Market Debt (Fixed) £20m) averaging 33 years. The estimated penalty to repay the PWLB loans early is £254m, taking the total cost to £564m. In respect of the market loans, where indicative prices have been provided, a similar level of penalty has been quoted.

The total life cycle cost of rescheduling loans on a discounted cash-flow basis has been reviewed with no loans providing a positive cash-flow benefit to the authority. This would in part be due to large early repayment penalties that the authority will incur.

34. For these reasons no debt rescheduling has been undertaken during the first six months of the year and none is anticipated for the remainder of the year.

Ethical Policy

35. An Ethical Investment Policy is incorporated within the Treasury Management Practice Statements (TMPS). The City Council currently invest surplus funds with Banks and Building Societies either directly or via the Money Markets in the form of instant access cash deposit accounts, money market funds or on fixed term deposit and with other local authorities. The City Council's ethical investment policy is based on the premise that the City Council's choice of where to invest should reflect the ethical values it supports in public life. The City Council will not knowingly invest in organisations whose activities include practices which directly pose a risk of serious harm to individuals or groups, or whose activities are inconsistent with the mission and values of the City Council.

Other

36. UK banks – ring fencing

The largest UK banks, (those with more than £25bn of retail / Small and Medium-sized Enterprise (SME) deposits), are required, by UK law, to separate core retail banking services from their investment and international banking activities by 1st January 2019. This is known as “ring-fencing”. Whilst smaller banks with less than £25bn in deposits are exempt, they can choose to opt up.

Ring-fencing is a regulatory initiative created in response to the global financial crisis. It mandates the separation of retail and SME deposits from investment banking, in order to improve the resilience and resolvability of banks by changing their structure. In general, simpler, activities offered from within a ring-fenced bank, (RFB), will be focused on lower risk, day-to-day core transactions, whilst more complex and “riskier” activities are required to be housed in a separate entity, a non-ring-fenced bank, (NRFB). This is intended to ensure that an entity’s core activities are not adversely affected by the acts or omissions of other members of its group.

While the structure of the banks included within this process may have changed, the fundamentals of credit assessment have not. The Council will continue to assess the new-formed entities in the same way that it does others and those with sufficiently high ratings, (and any other metrics considered), will be considered for investment purposes.

37. IFRS9 accounting standard

This accounting standard came into effect from 1st April 2018. It means that the category of investments valued under the available for sale category will be removed and any potential fluctuations in market valuations may impact the Surplus or Deficit on the Provision of Services, rather than being held on the balance sheet. This change is unlikely to materially affect the commonly used types of treasury management investments but more specialist types of investments, (e.g. pooled funds, third party loans, commercial investments), are likely to be impacted. This change of accountancy standard will not have a material as the exposure to specialist investments is small.

In addition The Ministry of Housing, Communities and Local Government (MHCLG), are currently conducting a consultation for a temporary override to allow English local authorities time to adjust their portfolio of investments. Members will be updated when the result of this consultation is known.

The Council’s Capital Position (Prudential Indicators)

38. This part of the report is structured to update:

- The Council’s capital expenditure plans;
- How these plans are being financed;
- The impact of the changes in the capital expenditure plans on the prudential indicators and the underlying need to borrow; and
- Compliance with the limits in place for borrowing activity.

Prudential Indicator for Capital Expenditure

39. This table shows the latest estimates for capital expenditure:

| Capital Expenditure by Service | 2018/19 Original Estimate £m | 2018/19 Period 6 Forecast £m |
|---------------------------------------|---|---|
| Non-HRA | 197 | 125 |
| HRA | 47 | 39 |
| Total | 244 | 164 |

40. The latest capital monitoring report for the end of September 2018 sets out a capital forecast of £161m as detailed within the period 6 monitoring report also presented to Cabinet on the 4th December 2018.

Financing of the Capital Programme

41. The table below draws together the capital expenditure plan and the expected financing arrangements of this capital expenditure. The borrowing element of the table increases the underlying indebtedness of the Council by way of the Capital Financing Requirement (CFR), although this will be reduced in part by revenue charges for the repayment of debt (the Minimum Revenue Provision). This direct borrowing need may also be supplemented by maturing debt and other treasury requirements.

| Capital Expenditure | 2018/19 Original Estimate £m | 2018/19 Period 6 Forecast £m |
|--|---|---|
| Total spend | 244 | 161 |
| Financed by: | | |
| Capital receipts | 15 | 26 |
| Capital grants | 79 | 55 |
| Revenue / Reserves | 13 | 4 |
| HRA – Self Financing | 25 | 25 |
| Prudential Borrowing – Increase in Capital Financing Requirement | 112 | 54 |
| Total financing | 244 | 164 |

Capital Financing Requirement (CFR) & Operational Boundary

42. The table below shows the CFR, which is the underlying external need to incur borrowing for a capital purpose and it also shows the expected debt position over the period. This is termed the Operational Boundary.

| | 2018/19 Original Estimate £m | 2018/19 Revised Estimate £m |
|---|---|--|
| Capital Financing Requirement | | |
| CFR – non housing | 695 | 623 |
| CFR – housing | 245 | 245 |
| Total CFR | 940 | 868 |
| | | |
| External Debt (Operational Boundary) | | |
| Borrowing | 531 | 456 |
| Other long term liabilities* | 141 | 141 |
| Total debt 31 March | 672 | 597 |

* On balance sheet PFI schemes and finance leases etc.

43. The revised Capital Financing Requirement is based on the actual CFR as at 31 March 2018 (£823m) increased by in-year capital expenditure financed by borrowing (£54m) and reduced by the minimum revenue provision (MRP) for repayment of debt and the repayment of the debt facilities within other long term liabilities (£9m).

Limits to Borrowing Activity

44. The first key control over the treasury activity is a prudential indicator to ensure that over the medium term, net borrowing (borrowings less investments) will only be for a capital purpose. Gross external borrowing should not, except in the short term, exceed the total of CFR in the preceding year plus the estimates of any additional CFR for 2018/19 and next two financial years. This allows some flexibility for limited early borrowing for future years. The Council has approved a policy for borrowing in advance of need which will be adhered to if this proves prudent.

| | 2018/19 Original Estimate £m | 2018/19 Revised Estimate £m |
|---|---|--|
| Gross borrowing | 531 | 456 |
| Plus other long term liabilities* | 141 | 141 |
| Gross borrowing & long term Liabilities | 672 | 597 |
| CFR* (year-end position) | 940 | 868 |

* Includes on balance sheet PFI schemes and finance leases etc.

45. The Chief Finance Officer reports that no difficulties are envisaged for the current or future years in complying with this prudential indicator.
46. A further prudential indicator controls the overall level of borrowing. This is the Authorised Limit which represents the limit beyond which borrowing is prohibited, and needs to be set and revised by Members. It reflects the level of borrowing which, while not desired, could be

afforded in the short term, but is not sustainable in the longer term. It is the expected maximum borrowing need with some headroom for unexpected movements. This is the statutory limit determined under section 3(1) of the Local Government Act 2003.

| Authorised limit for external debt | 2018/19 Original Indicator £m | 2018/19 Revised Indicator £m |
|---|--|---|
| Total Borrowing | 960 | 890 |

Proposal

47. That the Mid-Year Treasury Management report for 2018/19 is noted.

Other Options Considered

48. None

Risk Assessment

49. Borrowing and lending activity is reported to the Mayor.

The principal risks associated with treasury management are:

| Risk | Mitigation |
|--|--|
| Loss of investments as a result of failure of counterparties | Limiting the types of investment instruments used, setting lending criteria for counterparties, and limiting the extent of exposure to individual counterparties |
| Increase in the net financing costs of the authority due to borrowing at high rates of interest / lending at low rates of interest | Planning and undertaking borrowing and lending in light of assessments of future interest rate movements, and by undertaking most long term borrowing at fixed rates of interest (to reduce the volatility of capital financing costs) |

Public Sector Equality Duties

50. a) Before making a decision, section 149 Equality Act 2010 requires that each decision-maker considers the need to promote equality for persons with the following “protected characteristics”: age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation. Each decision-maker must, therefore, have due regard to the need to:

- i) Eliminate discrimination, harassment, victimisation and any other conduct prohibited under the Equality Act 2010.
- ii) Advance equality of opportunity between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular,

to the need to --

- remove or minimise disadvantage suffered by persons who share a relevant protected characteristic;
 - take steps to meet the needs of persons who share a relevant protected characteristic that are different from the needs of people who do not share it (in relation to disabled people, this includes, in particular, steps to take account of disabled persons' disabilities);
 - encourage persons who share a protected characteristic to participate in public life or in any other activity in which participation by such persons is disproportionately low.
- iii) Foster good relations between persons who share a relevant protected characteristic and those who do not share it. This involves having due regard, in particular, to the need to –
- tackle prejudice; and
 - promote understanding.
- b) There are no proposals in this report, which require either a statement as to the relevance of public sector equality duties or an Equalities Impact Assessment.

Legal and Resource Implications

Legal

The Council is under a duty to manage its resources prudently and therefore due consideration must always be given to its borrowing and lending strategy. A wide range of local authority financial activities, including borrowing, lending, financial management, and the approval of types of investment vehicle are governed by legislation and various regulations. The Council is obliged to comply with these.

(Legal advice provided by Quentin Baker – Interim Service Director - Legal and Democratic Services)

Financial

(a) Revenue

The financing costs arising from planned borrowing are provided for in the revenue budget and medium term financial plan. Any additional operating costs will have to be contained within the revenue budget of the relevant department.

(Financial advice provided by Jon Clayton (Principal Accountant))

(b) Capital

Not applicable

Land

Not applicable

Personnel

Not applicable

Appendices:

None

LOCAL GOVERNMENT (ACCESS TO INFORMATION) ACT 1985

Background Papers:

None