



Proposal: Keeping Bristol Safe Partnership – Proposal

Background

Under a range of statutory legislation, Bristol City Council has responsible for both contributing to, and ensuring the effective partnership arrangements of agencies in the local authority area working together to safeguard children and adults at risk; reducing crime and disorder and protecting victims; and enabling prevention and early help resources. The key purpose and functions as outlined in the legislation and guidance are set out below. This highlights the areas of commonality where economies of scale could be brought through integration.

Legislation	Functions and Purpose	Bristol City Council's Duties in Addition to Core Statutory Partners
<p>Crime and Disorder</p> <p>Crime and Disorder Act (1998)</p> <p>Police and Justice Act (2006)</p> <p>Crime and Disorder Regulations (2011)</p> <p>Domestic Violence, Crime and Victims Act (2004)</p>	<ul style="list-style-type: none"> • Set up a strategic group to direct the work of the partnership • Regularly engage and consult with the community about their priorities and progress achieving them • Set up protocols and systems for sharing information • Analyse a wide range of data, including recorded crime levels and patterns, in order to identify priorities in an annual strategic assessment • Set out an annual partnership plan and monitor progress • Produce a strategy to reduce reoffending • Commission Domestic Homicide Reviews <p>In addition Section 17 of the Crime and Disorder Act 1998 dictates that the responsible authorities must consider the implication on crime and disorder of all of their day to day activities</p>	<p>Police and Justice Act 2006 extended the remit of local authorities to scrutinise through the local authority's relevant Scrutiny Committee</p>
<p>Safeguarding Adults</p>	<ul style="list-style-type: none"> • Establish a Safeguarding Adults Board 	<p>It is the local authorities responsibility to establish the</p>

<p>Care Act (2014)</p> <p>Care and Support Statutory Guidance (updated 2018)</p>	<p>(SAB) for its area</p> <ul style="list-style-type: none"> • The objective of an SAB is to work cooperatively to help and protect adults at risk in its area from abuse and neglect • Coordinate and ensuring the effectiveness of what each of its members does to prevent abuse and safeguard adults • Establish ways of analysing and interrogating data on safeguarding notifications • Produce a strategic plan and an annual report • Establish arrangements for Peer review and self-audit • Develop preventative strategy • Commission Safeguarding Adults Reviews • Making safeguarding personal -take a broad community approach to establishing safeguarding arrangements • Establish an environment where partners feel able to challenge each other • Maintain safeguarding policies and procedures including dispute resolution and escalation • Promote and monitor the impact of multi-agency training 	<p>arrangements for a SAB. The local authority 'must take the lead role in adult safeguarding, it may not delegate these statutory functions to another party'</p> <p>Local authority must produce information on how the SAB works.</p>
<p>Children and Families</p> <p>Children Act (2004)</p> <p>Children and Social Work Act (2017)</p>	<p>Agree with Police Constabulary and local Clinical Commissioning Group how to:</p> <ul style="list-style-type: none"> • Co-ordinate safeguarding services • Act as a strategic leadership group in supporting and engaging others 	<p>The local authority must promote cooperation between the authority, each of the authority's relevant partners</p> <p>The local authority can chose</p>

<p>Working Together to Safeguard Children (2018)</p>	<ul style="list-style-type: none"> • Implement local and national learning including from serious child safeguarding incidents • Commission Child Safeguarding Practice Reviews • Establish ways of analysing and interrogating data on safeguarding to identify trends early • Produce a 12-monthly report • Establish scrutiny arrangements for ensuring the effectiveness of partnership arrangements • Develop preventative strategy • Establish an environment where partners feel able to challenge each other • Engage with education providers • Maintain safeguarding policies and procedures including dispute resolution and escalation • Promote and monitor the impact of multi-agency training • Establish information sharing arrangements 	<p>whether or not to extend safeguarding arrangements beyond the local authority i.e. deliver the arrangements across multiple local authority areas</p>
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The Children and Social Work Act 2017 and Working Together 2018 set out the requirement for the safeguarding partners – Bristol City Council, Avon and Somerset Constabulary, BNSSG Clinical Commissioning Group – to publish their agreed arrangements by the 29th June 2019 and implement them by the 29th September 2019. This provides an opportunity for the strategic arrangements to be restructured to address the weakness of the existing model, reduce duplication, strengthen integrated place-based approaches to improve outcomes for the citizens of Bristol, and increase the impact and effectiveness of the arrangements. Core to this proposal is the recognition that individuals live in communities and families where the needs of adults, children, parents, victims of crime and offenders overlap and integrate. The proposed structure seeks to align with the strategic One City Plan in reducing Adverse Childhood Experiences and respond effectively to the impact of them in adulthood.

Proposed Structure



Proposed Structure Chart

- Delivery of all the above functions through a single integrated Executive Board with Chief Officers or delegated representatives from all named responsible agencies, VOSCUR Chief Executive representing VCSE perspective and a sector leader from Education enabling a responsive, high-support, high challenge environment for the city's leadership to set the strategic vision for safeguarding, community safety and early help commissioning, delivery and assurance. The Executive Board sets the expectations for the Business Delivery and Performance Groups and holds their chairs to account. The Executive Board agrees resourcing for safeguarding arrangements and holds local decision-making responsibilities. The Executive Board agrees what work to get involved in through the non-constitutional Regional Safeguarding Group where regional involvement will add value to Bristol's citizens.
- The Executive Board is responsible for making the final decision on whether to commission a statutory review. Shared responsibility across the named partners for decision-making.
- Scrutiny arrangements provided by the appointment of an Independent Facilitator/Chair of the Executive Board; regional peer-review and benchmarking; public consultation, participation and engagement groups and events; oversight by the Adults, Children and Education Scrutiny Commission and Communities Scrutiny Commission. Responsible Elected Members and partner agency Trustees will attend a three yearly Accountability Oversight Group with the Independent Chair and statutory officers.
- Business Delivery and Performance Groups chaired by Director or equivalent level representatives of the partnership will drive the delivery of the Executive Board's Strategic Plan. These groups will be shaped around the areas of Children, Adults and Crime and Disorder to ensure that each statutory

function has due focus and will be attended by Elected Members. They will be responsible for oversight of performance and quality of multi-agency working; developing new processes and approaches; implementing learning; commissioning of task and project groups to drive forward work across the city. Scheduled opportunities across the year for the Delivery and Performance Groups to come together to work on overlapping issues as identified in the strategic plan.

- Serious Case Review and Joint Safeguarding Adults and Domestic Homicide Reviews Commissioning Groups responsible for conducting rapid reviews of referrals and making recommendations to the Executive of whether the legal threshold is met. Responsible for commissioning and quality assuring statutory reviews and overseeing implementation of action plans.
- Task and Finish Project Groups are short-life groups set up to deliver a certain project or piece of work, for example undertake a multi-agency audit or commission a new training programme. The Business Unit will advertise these groups across the partnership to ensure wide engagement and opportunities for contributing.
- Strategic Planning and Consultation events (at least once a year) open to all partners and agencies across the city to hear what the Board has done, contribute to future work and hold the Board to account on delivering priorities.
- Sector-led groups will be held to support coordination of Health and Education sectors' engagement with the arrangement, to minimise duplication of resource but maximise the sectors' role in the arrangements. These will be coordinated by the BNSSG Clinical Commissioning Group and Bristol City Council respectively.

Business Support

The strategic arrangements will be support by a pooled budget from the core partners which will maintain the current funding of the partnership Business Unit and the multi-agency Safeguarding Learning and Development Team. Decisions on whether to increase or reduce funding to the Business Unit will be made by the Executive Board. This team and the Board's budget will continue to be hosted by Bristol City Council. Bristol City Council will act as data controllers for the partnership.

Relationship to other Partnership Boards

The integrated Safeguarding and Community Safety Board will work collaboratively with and require on occasions assurance from the following Boards and Bodies. However, it is independent of other Boards and partnership decision-making forums.

- Health and Wellbeing Board
- Sustainability and Transformation Partnership
- Locality Boards
- Learning City
- Healthwatch
- Youth Justice Partnership
- Family Justice Board
- SEND Partnership Board
- Excellence in Schools
- NHSE Quality Surveillance Group

Review

The arrangements will be independently scrutinised between July 2019 and September 2019. A review of the effectiveness of the arrangements will be undertaken after 12 months of delivery.

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