

PURPOSE: For reference

MEETING: EDM- Executive Director Meeting (former DLT)

TITLE	Options for the Pathway to Adulthood – Better Lives Programme	
Ward(s)	All	
Author: Tracey Judge	Job title: Safeguarding Adults, Deprivation of Liberty Safeguards Manager and Acting Head of Service for Specialist Teams.	
Cabinet lead: Cllr Holland	Executive Director lead: Jacqui Jensen	
Proposal origin: BCC Staff		
Decision maker: Officer		
Decision forum: Officer Meeting		
Timescales:		
Purpose of Report:		
<ol style="list-style-type: none"> 1. To seek agreement on the Pathway to Adulthood model from the recommendations within the Option paper presented. 2. Agreement on the funding of the model to provide efficiency, effectiveness and improved outcomes 3. If funding agreed for either option 3 or 4, agreement on the PP resource request to advertise and recruit to a (Team Manager) post to ensure pace and traction to build the Pathway to Adulthood model selected. 4. A short extension to Alice Davies-Avery's post to cover the period to recruit a permanent post holder if agreement 		
Evidence Base:		
<ol style="list-style-type: none"> 1. Bristol has 85,400 children under 16 and 71,900 young people 16-24 (ONS 2017). 2. Bristol's child population has risen across the city. 0-15 population is projected to rise by 16.2% from 2016 to 2026. Primarily this is projected in the 10-15 years age band. 3. The child population is ethnically diverse, with 28% of children under 16 from BME backgrounds (Census 2011) 4. BCC data for 2016 for Disabled children indicates there are over 830 disabled children (under 18) in Bristol and around 1000 disabled children and young people up to the age of 25 5. These are based on the criteria for services from social care, plus the children in schools with physical and sensory impairment. 6. In 2011 3,250 children in Bristol had a "limiting long term illness or disability". This is 4.1% of the local child population, higher than the national average. 7. Almost 10% of Bristol's children and young people experience emotional health problems and self harm, hospital admissions rates (10-24yrs) exceed the England average. 8. Preparing for Adulthood ('PFA') is a part of the Adult Services Better Lives Programme 9. A key aspect of the Better lives vision is to improve independence and outcomes for working age adults. This builds on the work carried out by colleagues in Education, Skills and Children's services in delivering the Bristol SEND vision and support delivered through the Adult care Preparing for Adulthood team, who reach down into children's services. 10. Because of its synergies with children's services transition to adult services, in particular that the current model of Preparing For Adulthood delivery does not meet statutory guidance to start transition planning 		

from 14 years, it is now a work stream within Better Lives, and has dedicated project manager support.

11. If Bristol is committed to delivering the Preparing for Adulthood outcomes set out in the SEND reforms: Independent Living, Employment and Training, Enjoying Social Networks and Friendships and Promoting Health and Well-being then the current social care model that is divided between adults and Children's social care and education separately need to be joined seamlessly across all directorates to improve practice and outcomes.
12. Each year approximately 60 young people who are eligible under the Care Act reach 18.
13. Of those we need to raise ambition and aspiration, support progress through education, employment and independence
14. Retain young people in Bristol wherever possible meeting their education, development and support needs locally and if they are placed elsewhere outside Bristol, bring them home wherever that is appropriate.
15. This requires us to deliver an expert and specialist Pathway to Adulthood model to ensure the best outcomes for our young people starting at 14.
16. Support for this age group must enable each young person to develop and move along their own pathway towards independence, paid employment and away from reliance on service provision.
17. The Preparing For Adulthood work stream within Better Lives Program has identified that a strengths based approach is needed from much earlier in young people's lives,
18. Transition process must be in line with statutory requirements, most importantly the Children and Families Act 2014 and the Care Act 2014. Both acts set out a timetable for transition for young people with Education, Health and Care Plans, and children receiving support from children's social care services and through care services. They also introduce the requirement to undertake Child's Needs Assessments, to help meet young people's needs when they move from children's to adult services
19. The Options Appraisal paper describes different pathway approaches, between Children' and Adult services; in order to deliver the outcomes of the Better Lives Programme which was authorised by Cabinet on 3/4/18, and also to be compliant with a transition pathway from 14 years that sits within the SEND Reforms .
20. Preparing young people for adulthood is an anxious time for young people and their parents /carers; there is a need to address this, by delivering a pathway that is fully participatory and where the voice of the young person, their parents/carers is heard. However
21. It needs to be underpinned by data and performance outcomes, have independence at its heart, and most importantly is understood by young people, parents /carers and all professionals involved.
22. In those Local Authority's where the transition pathway has a good Ofsted rating, they also have a lead for transitional planning, strong co-production of plans: needs have been met and parents and young people believe they receive good support and understand the pathway.
23. There are significant backlogs of administering reviews in the current SEN teams, as well as a growing trajectory of demand and this coupled with the redesign of the SEN service is noted within this Options paper. The SEND backlog is out of scope of this work stream but noted as a dependency for an up to date tracking system

Current Risks:

1. The current Pathway to Adulthood team offer a service to a proportion of 18 to 25 year olds,
2. Transition planning starts at 17+, with adult services starting, and funded from 18;
3. The current model of Preparing For Adulthood delivery are thus operating as a young adult team, so does not meet our statutory duties nor best practice by starting transition planning from 14 years
4. Although the current PFA team accept the majority of 18 year olds, some young people 18+ are directed to other adult teams, who do not have the specialist knowledge that the PFA team hold for this age group.
5. Lack of oversight of (in one area) of all the young people who will have a trajectory to adult care services nor consistent planning on a Pathway to adulthood from 14 or Performance data that enables transparency of outcomes
6. Our schools do not have a consistent approach to transitional planning and Ofsted reports show that when schools have a good understanding of the SEND reforms, they meet the needs of children and young people well.
7. The proportion of adults with learning disabilities in paid employment is low; Young adults are ill prepared for moving into independent living and they require higher level support than may be necessary had they had the strength based, independence focused planning starting at 14 years.

Benefit of Recommended Option (see Option Paper for all detail): **accepted**

1. In those Local Authority's where the transition pathway has a good Ofsted rating, they also have a service with lead for transitional planning to adulthood, strong co-production of plans: needs have been met and parents and young people believe they receive good support and understand the pathway.
2. One specific outcome is to offer local based services that enable young people to remain in Bristol combined with working on every young person's strengths and skills through SMART plans to ensure when they reach adulthood they are able to be as independent as possible and be active members of their communities
3. Deliver the changes that are required to the Preparing for Adulthood pathway process alongside children's services and SEND, to ensure statutory compliance
4. In the context of young people this means developing a culture of high aspirations alongside practical planning. The focus will be on outcomes that will enable independent living via a strength based approach.
5. The recommended option will give pace and traction to deliver the changes needed by aligning priorities, governance, performance, workforce development and allow for efficiencies and effective planning.
6. Delivers a wrap-around service for each child/young person and consequently outcomes for young people improve.

Next steps see project plan:

1. Immediately recruit a Team Manager
2. Short term recruit to team, deliver any training needs, set priorities, performance goals and trajectories, complete tracker, create a Pathway to Adulthood Bristol Offer, governance.
3. Medium term continue focussing on priority targets, the 17 high cost packages of 17 year olds in residential schools, our 14 year olds, workforce development, interface with the Behavioural Insight team to enable cultural change, systems review
4. Long term deliver better outcomes alongside efficiencies and cost avoidance/savings.

Cabinet Member / Officer Recommendations:

1. Opportunities for Preparing for Adulthood planning from 14 years which include:
 - a) The need to resource a different model. (see Option paper for detail and costs)
 - Option 1. No Change
 - Option 2 System review and strengthen
 - Option 3 Specialist Service. 14-19+ years (Recommended Option) **accepted**
 - Option 4 Virtual Team with Lead Professional for Transitions
 - Option 5 Expansion of the existing Preparing for Adulthood Team
 - b) Enhance the Pathway to Adulthood offer delivered to young people with interfaces to through care, SEND, disabled children service, CAMHS and potentially young offenders to equip specialism across the children and adults service;
 - c) Integration of Pathway to Adulthood for children across the People Directorate for a seamless approach
 - d) Tracking process where PFA team manager, service manager DCS and team manager SEND routinely and regularly track cohorts of children by age and cost
 - e) Strengthen/create Case Discussion Forum to ensure cohesive, Pathway to adult planning with representation across all areas, health, commissioning, finance, SEND, children's and adults.
 - f) Develop Performance data provided which provides reports on transition, age, cost profiles
 - g) Predicative trajectories of cost/age and placement
 - h) Commissioning: for groups of young people in similar need cohorts to inform dialogue with providers and Better Lives At Home project.
 - i) Consultation and co production with young people and their parents/carers

Corporate Strategy alignment:

The Better Lives programme aligns directly to one of the main themes in the refreshed Corporate Strategy and the related commitments :

Working with the city to empower communities and individuals, increase independence and help support those who need it. Give children the best possible start in life. Provide 'help to help yourself' and 'help when you need it' through a sustainable, safe and diverse system of social care and safeguarding provision, with a focus on early help and intervention.

City Benefits:

Deliver improved outcomes for young people transitioning to adulthood.
Meet the ambitions of the One City Plan for children and young people with SEND

Consultation Details: **paper to be shared with Chair SEND Parent Forum for comment and advice**

Revenue Cost	£220,000-265,000	Source of Revenue Funding	<i>Insert specific service budget</i>
Capital Cost	£N/A	Source of Capital Funding	N/A
One off cost <input type="checkbox"/>	Ongoing cost <input checked="" type="checkbox"/>	Saving Proposal <input type="checkbox"/>	Income generation proposal <input type="checkbox"/>

Required information to be completed by Financial/Legal/ICT/ HR partners:

1. Finance Advice: Section to be completed by the Finance Business Partner **ONLY**. If there are none, this must be stated by the Finance Business Partner. Additional information can be added in **Appendix G**.

Finance Business Partner: Neil Sinclair 9/5/2019

2. Legal Advice: Please request legal support through <http://intranet.bcc.lan/ccm/navigation/support-services/legal-services/>. Section to be completed by a Legal Services Team Leader **ONLY**. If there are none, this must be stated by the legal officer. Additional/exempt advice can be added in **Appendix H** or **Appendix J**.

Legal Team Leader: Legal Team Leaders to enter their name to confirm they have provided comments on the full and final report and the date.

3. Implications on IT: Section to be completed by IT team leader **ONLY**. Please contact, ian.gale@bristol.gov.uk Additional information can be added in **Appendix L**.

IT Team Leader: IT Team Leaders to enter their name to confirm they have provided comments on the full and final report and the date.

4. HR Advice: Section to be completed by the HR partner **ONLY**. If there are none, this must be stated by the HR partner. Additional information can be added in **Appendix H** or **Appendix K**.

HR Partner: HR Partner to enter their name to confirm they have provided comments on the full and final report and the date.

5. Reputational narrative: Please contact public.relations@bristol.gov.uk for their comments, and copy/paste the email text in this section.

PR officer: PR officer to enter their name to confirm they have provided comments on the full and final report and the date.

Background Documents: Please list any background papers (e.g. White Paper, Government guidance, consultants report etc.) that have been used in the development of these recommendations and report here.

EDM Sign-off	[name]	[date]
Cabinet Member sign-off	[name]	[date]
For Key Decisions - Mayor's Office sign-off	[name]	[date]

Appendix A – Further essential background / detail on the proposal

1. Options Paper
2. PFA Vision and Principles Document
3. PFA Project Plan

YES

4. PP resource request form	
5. Powerpoint	
Appendix B – Details of consultation carried out - internal and external	NO
Appendix C – Summary of any engagement with scrutiny	NO
Appendix D – Risk assessment	NO
Appendix E – Equalities screening / impact assessment of proposal	NO
Appendix F – Eco-impact screening/ impact assessment of proposal	NO
Appendix G – Financial Advice	NO
Appendix H – Legal Advice	NO
Appendix I – Exempt Information	NO
Appendix J – HR advice	NO
Appendix K – ICT	NO