

Decision Pathway – Report



PURPOSE: For reference

MEETING: Cabinet

DATE: 13 July 2021

TITLE	Bristol's Drug and Alcohol Strategy 2021-25 and funding		
Ward(s)	City-wide		
Author: Leonie Roberts	Job title: Consultant in Public Health		
Cabinet lead: Cllr Asher Craig	Executive Director lead: Hugh Evans		
Proposal origin: <i>Councillor</i>			
Decision maker: Cabinet Member Decision forum: Cabinet			
Purpose of Report: For BCC Cabinet to receive the final Drug and Alcohol Strategy 2020-2024 To inform cabinet of the increased Government funding for enhanced substance misuse support and treatment services and the extended period of funding from 1 year to 2 years.			
Evidence Base: <ol style="list-style-type: none"> 1. Issues relating to drug and alcohol misuse, including drug-related deaths and alcohol-related hospital admissions, continue to be a problem in Bristol (as evidenced by data referenced in the strategy). 2. A new, multi-agency drug and alcohol strategy for Bristol began development last year, under the auspices of the Keeping Communities Safe Group (of the KBSP). The BCC Public Health team are led the development with Avon + Somerset Police, the Police and Crime Commissioner, and BNSSG CCG are other key partners. 3. A draft version of the strategy was approved for open consultation; 150 complete responses were received, as well as additional feedback from attendance at stakeholder group meetings. 4. Appropriate edits to the strategy were made and a final copy has been approved by the Health and Wellbeing Board and Keeping Communities Safe Group. 5. In March cabinet agreed the following in relation to funding for enhanced substance misuse support and treatment services "1. To approve the acceptance of the allocated funding, expected to be around £1m, for enhanced substance misuse support and treatment services and for Bristol to be an accelerator site. 2. Authorised the Executive Director People in consultation with Cabinet Member Communities and Public health and the Director of Communities and Public Health to spend the funding and procure and award contracts necessary to implement the services." 6. Since this decision there has been confirmation of increased funding of £1.7m per year for two years. 7. The proposed spend is highlighted below and is aligned with the vision set out in the drug and alcohol strategy: <ul style="list-style-type: none"> • Bristol City Council Public Health Staff £96,086 (1.8WTE) • Systems to improve information sharing. Multiagency approach to a full digital solution to ensure health and care information is shared securely and safely to enable prisoners and ex-offenders to access health and care £100,000 One off spend • Workforce training package to complement the adverse childhood experiences training £30,000 • Enhanced Nalaxone provision specifically targeting those not in treatment £30,000 			

- Outreach and domiciliary shared care support workers £108,000
- Women’s intensive outreach support workers for those women in Bristol who are experiencing problematic drug use and have a range of complex needs £80,000
- Inpatient detox and stabilisation £126,655
- Enhanced offer for individuals with cooccurring mental health and substance misuse issues £134,363.00
- Psychology support to provide specialist individual and group psychological interventions targeting people in the criminal justice settings £293,635
- Intensive family support £76,000
- Respiratory and renal service. Strengthen pathways between health services and drug treatment services £44,750
- Criminal justice substance misuse workers work £236,383.00
- Prison in reach and intensive support for women £78,748
- Employment, training, and housing support through Bristol City Council £83,400
- Enhance employment support for people with lived experience and recent or current engagement with treatment services. 5 trainees undertake a level 3 health and social care qualification and gain paid employment £145,980
- Buprenorphine Pilot, long acting opioid substitute medication £36,000
 8. We will need to submit a delivery plan for year 2 to the ADDER (Addiction, Diversion, Disruption, Enforcement and Recovery) accelerator team. The funding allocation and delivery plan may change in year 2.

Cabinet Member / Officer Recommendations:

That Cabinet:

1. Notes the Drug and Alcohol Strategy 2021 -25
2. Note the increased allocation of funding for enhanced substance misuse support and treatment services to approximately c£1.7m per year for 2 years and the proposals to spend the funding detailed in the report.

Corporate Strategy alignment:

1. This new Drug and Alcohol strategy aligns with commitments made within the Wellbeing section of the corporate strategy (specifically, commitment 1).
2. The new Drug and Alcohol strategy sets out objectives which seek to address health inequalities relating to substance misuse.
3. This aligns to the overall aim of the councils corporate plan as well as addressing the key commitments of Giving children the best start in life by protecting them from harm, reducing levels of homelessness, providing help to help yourself and creating a city which is fair and inclusive.

City Benefits:

1. This strategy document sets a high-level, multi-organisation framework for the development of action plans which will address substance misuse in Bristol over the coming years. Action plans will be generated that will likely include: place-based interventions aiming to promote low-alcohol options across the population; community development focused on substance misuse issues; improved health outcomes resulting from a more resilient drug and alcohol service; improved safety; and a reduction in health inequality.
2. Reducing harm from alcohol and substance misuse by reducing hospital admission and substance misuse related deaths.
3. Making communities safer by ensuring early identification and access to support and treatment for those misusing substances
4. Reducing inequalities in health by promoting physical and mental health and ensuring access to health care

5. Reduction in anti-social behaviour.
6. Working together with the criminal justice system to combat substance misuse and repeated offending behaviour as a system wide approach that can be shared with other areas as an example of good practice

Consultation Details:

1. Engagement events / strategy workshops were held in 2019/20, attended by 68 people from 25 organisations
2. Further individual meetings were held with key partners
3. Oversight of the strategy development was provided by a multi-agency group from across the city
4. The strategy development process was presented to Scrutiny in Dec 19 and Sept 20
5. An open consultation was conducted, which received 150 complete responses, and further benefited from stakeholder meetings with equalities representatives, the Youth Council etc.
6. The final strategy was amended to consider the views shared in open consultation process.
7. Funding: This is a Government allocation, there has been no local consultation about this fund although our drug and alcohol strategy includes substance misuse treatment services.

Background Documents:

1. Bristol Drug and Alcohol Needs Assessment 2019
2. Home Office [Drug Strategy 2017](#)
3. Dame Carol Black's independent review of drugs [phase one report](#)
4. Home Office [Alcohol Strategy 2012](#)
5. BCC's [One City Plan](#) and [Corporate Strategy](#)
6. Evidence summaries including those from: [PHE](#), [EMCDDA](#), NICE (multiple) and others
7. [£148 million to cut drugs crime - GOV.UK \(www.gov.uk\)](#)

Revenue Cost	£ 1.7m per annum amount to be confirmed for 2022/23	Source of Revenue Funding	Government grant funding
Capital Cost	£	Source of Capital Funding	
One off cost <input type="checkbox"/>	Ongoing cost <input type="checkbox"/>	Saving Proposal <input type="checkbox"/>	Income generation proposal <input type="checkbox"/>

Required information to be completed by Financial/Legal/ICT/ HR partners:

Finance Advice: This strategy sets out the citywide vision for drug and alcohol services. Any specific actions in terms of the delivery of the strategy and associated action plan will need to follow normal decision pathways and be met from within existing drug and alcohol budgets.

As reported to Cabinet 9th March 2021, a sum estimated to be in the region of £1m was expected to be received in relation to Enhanced Substance Misuse Support and Treatment Services. It has now been confirmed that Bristol City Council will receive £1.7m in funding and that the programme will be extended for a further year until March 2023. The funding allocation for year 2 has yet not been confirmed and so could be subject to change.

The delivery plan sets out a projected spend of c£1.7m in year one for interventions (as detailed in the report above). There will need to be a clear exit strategy at the end of the 2 year funding period, in the event that further government funding is not forthcoming.

Finance Business Partner: Denise Hunt 27 May 2021 and 17th June 2021

2. Legal Advice: The allocation of funding does not raise any specific legal issues. The procurement process must be conducted in line with the 2015 Procurement Regulations and the Councils own procurement rules. Legal services will advise and assist officers with regard to the grant funding agreement, the conduct of the procurement process and the resulting contractual arrangements.		
Legal Team Leader: Husinara Jones, Team Leader/Solicitor 2 July 2021		
3. Implications on IT: No anticipated impact on IT Services. We would welcome the opportunity to work with colleagues and partners to utilise the new Data & Insights platform to support the 'opportunity to better utilise data from across the system'		
IT Team Leader: Simon Oliver – 15/06/2021		
4. HR Advice: As the report is currently presented it does not contain any significant HR implications for Bristol City Council employees.		
HR Partner: Lorna Laing – 15/06/2021		
EDM Sign-off	Hugh Evans	23-06-21
Cabinet Member sign-off	Cllr Asher Craig	17-06-21
For Key Decisions - Mayor's Office sign-off	N/A	N/A

Appendix A – Further essential background / detail on the proposal • A: Drug and Alcohol Strategy for Bristol v2.0 (Post-consultation)	YES
Appendix B – Details of consultation carried out - internal and external	NO
Appendix C – Summary of any engagement with scrutiny	NO
Appendix D – Risk assessment	NO
Appendix E – Equalities screening / impact assessment of proposal	NO
Appendix F – Eco-impact screening/ impact assessment of proposal	NO
Appendix G – Financial Advice	NO
Appendix H – Legal Advice	NO
Appendix I – Exempt Information	NO
Appendix J – HR advice	NO
Appendix K – ICT	NO
Appendix L – Procurement	NO