

## Section A: Revenue Budget Monitor

	<b>Revised Budget</b>	<b>Forecast Outturn</b>	<b>Outturn Variance</b>
<b>P02</b>	<b>£260.8m</b>	<b>£273.4.m</b>	<b>£14.5m overspend</b>

<b>May</b>	<b>Jun</b>	<b>Jul</b>	<b>Aug</b>	<b>Sept</b>	<b>Oct</b>	<b>Nov</b>	<b>Dec</b>	<b>Jan</b>	<b>Feb</b>
<b>14.5</b>									
▼									

Position by Division

2022/23 - Full Year					
Approved Budget	Revised Budget	Revised Forecast Outturn	Initial Outturn Variance	High Risks	Total Potential variance incl risk
£000s			£000s		£000s

People						
Adult Social Care	165,389	168,809	170,537	1,729	3,000	4,729
Children and Families Services	72,073	72,563	77,280	4,717	3,000	7,717
Educational Improvement	15,454	16,243	17,597	1,355	703	2,058
Management - People	(5,431)	(1,631)	(1,631)	0		0
Public Health - General Fund	4,787	4,809	4,809	0		0
<b>Total People</b>	<b>252,272</b>	<b>260,793</b>	<b>268,593</b>	<b>7,800</b>	<b>6,703</b>	<b>14,503</b>

## Key Messages:

### Adult Social Care

Adult Social Care is currently forecasting a risk of a £4.7m overspend at Period 2 on a budget of £168.8m. The main variance are as follows:

Outturn 2021/22 £'000s	Financial Year 2022/23	Revised Budget 2022/23 £'000s	2022/23 Projection @ P02 £'000s	Projection Variance @ P02 £'000s
	<b>Adult Purchasing</b>			
74,554	Older Adults 65+	72,744	74,328	1,584
83,039	Working Age Adults 18 - 64	84,953	87,912	2,959
9,013	Preparing for Adulthood 0 - 25	8,710	10,073	1,362
2,571	Social Care Support	2,660	2,779	119
-26,499	Income - Service User Contribution Only	-25,580	-25,812	-232
<b>142,678</b>		<b>143,488</b>	<b>149,280</b>	<b>5,792</b>
	<b>*Current ASC Savings Target is £4.950m*</b>			
	<b>Non Adult Purchasing</b>			
33,790	Employees	35,960	33,771	-2,190
-33,626	Other - Net Costs	-10,640	-9,514	1,126
<b>164</b>		<b>25,320</b>	<b>24,257</b>	<b>-1,063</b>
<b>142,842</b>	<b>Totals per budget report</b>	<b>168,809</b>	<b>173,537</b>	<b>4,729</b>

Adult Social Care budgets continue to experience significant pressure in 2022/23. The main variances relate to adults of working age budgets which are overspending (£2.9m) in all areas of the service provision for this cohort i.e., residential (334 service users with average weekly cost of £1,666 per service user), nursing (average weekly cost of £1,164 per week each for 68 service users). However, the main significant overspend is due to continued increased service volumes for accommodation-based support (budget assumes 510 service users but 535 are currently being supported at an average cost per place of £960 per week). Furthermore, increased overspends relating to adults with working age are also on homecare service users (budget assumes 292 but 312 are being supported with an average cost of £337 per week per person). Similarly outreach provision has an increase of 21 service users from 527 assumed in the budget to 548. Residential and nursing budgets for people over 65 years old are also at risk of £1.4m overspend. Preparing for Adulthood budget for 18 to 25 year olds are also at risk of £1.4m overspend. These forecast overspends are partly offset by underspends on employee costs and higher than expected levels of service user income.

Below are excerpt tables of current analysis for P2 of Adult with Long Term Conditions (AWLTC) and support for those aged over 65, two of the highest risk areas of Adult Purchasing pressures facing the Adult Social Care services.

# 18-64 – 12 month Trends

(excludes carers and inhouse)

- Average Weekly Costs over the 12 months was £695. This has risen to almost £738 at the end of May 2022.
- Service Users continue to grow steadily. These stand at 2,584 in May 2021 and climbing to 2,683 at the end of May 2022, a slight increase of 3.9%

Average Weekly Cost by Date, with 3-Month Forecast



Number of Active Service Users by Date, with 3-Month Forecast



# Over 65s – 12 month Trends

(excludes carers and inhouse)

- Average unit cost over the period at July 2021 for service users over 65 is £543 and it currently stands at £560. small growth associated to lack of home care
- Service user numbers averaged 2,782 over the period and currently stand at 2,692 at the end of May 2022. OP numbers have been falling over the past year and that trend is expected to continue which will be monitored throughout the year.

Average Weekly Cost by Date, with 3-Month Forecast



Number of Active Service Users by Date, with 3-Month Forecast



## Children and Families

2021-22	Children's Service		2022-23 as at May 2022				
Outturn			Revised Budget	P2 revised outturn	Outturn Variance	High Risks	Total potential var incl Risks
£000s			£000s				
4,416	112	Joint Commissioning (Children)	4,660	4,566	(94)		(94)
9,504	113	Targeted Support	9,242	8,742	(500)		(500)
2,013	153	Quality Assurance, BSCB	1,926	1,957	31		31
2,499	154	Area Social Work (North)	2,351	2,329	(21)		(21)
4,120	155	Area Social Work (East/Central)	3,750	4,307	557		557
2,918	156	Area Social Work (South)	2,833	3,043	209		209
7,687	157	Children & Aftercare teams	8,657	8,585	(72)		(72)
33,053	158	Internal & External Placements	32,326	36,427	4,102	3,000	7,102
1,990	159	Children & Family Support - Management	2,394	2,774	379		379
1,655	15A	Safeguarding and Area Services	1,757	1,893	135		135
2,188	15B	Specialist Services	2,358	2,349	(10)		(10)
260	15C	Community Safety	309	309	(0)		(0)
<b>72,301</b>		<b>Division: Children and Families Services</b>	<b>72,563</b>	<b>77,280</b>	<b>4,717</b>	<b>3,000</b>	<b>7,717</b>

Children's Service is forecasting £7.717m overspend of which £7.102m was placements costs. This is driven by placement market insufficiencies in affordable options such as foster carers and continued increases in the number of children that have come into care, 697 in April 2022 which is an additional 40, from 657 in April 2021. Another challenge is the complexity from increasing in number of placement breakdowns and children needing to be moved to more expensive arrangements and also higher numbers of children needing placements, for instance, non-Bristol residential placements have increased significantly by 211% from 55 in April 2021 to 116 in May 2022.

Other pressures within the Service are:

- £0.557m Asylum Seekers' costs where "no recourse to public funds" saw an increase of 50% in referrals.
- £0.723m on staffing costs (0.344m on Social Work agency costs and £0.379m on temporary management team)

As well as the pressures caused by volatilities in the placements and workforce market, increasing fiscal pressures such as inflation will also present a challenge in 2022/23. To mitigate the risks in the placement market, the Service is working through mitigation plans of circa £3m to deliver further savings via stepping down and post 18 transition to Housing etc. Risks and opportunities will continue to be managed through service transformation in 2022/23. Further synergies are anticipated from Children's Directorate which should contribute towards bringing Children's Services back onto a sustainable footing.

## Education

2021-22			2022-23 as at May 2022				
Outturn	Education General Fund		Revised Budget	P2 outturn	Outturn variance	Risks 24.6.22	Total potential var incl risks
£000s			£000s				
646	162	Learning City for All	781	859	78		78
3,153	163	Education Management	4,173	4,189	16		16
7,080	164	Additional Learning Needs	8,040	9,196	1,156		1,156
583	165	Employment, Skills & Learning	755	644	(111)		(111)
(413)	166	Trading with Schools	(419)	(419)	0		0
(547)	167	Schools PFI	0	0	0		0
348	168	Inclusive City	282	308	26		26
2,496	169	Accessible City	2,631	2,821	190	703	893
<b>13,345</b>	<b>Division: Education Service</b>		<b>16,243</b>	<b>17,597</b>	<b>1,355</b>	<b>703</b>	<b>2,058</b>

Education general fund is forecasting an in-year risk of £2.1m overspend. This is mainly driven by £1.156m pressure identified in Home to School Transport due to children with EHCP's requiring transport support increases of over 10% since April 2021, recent fuel cost increases could further deteriorate the finance position. Other cost pressures include £0.944m of additional Special Educational Needs (SEN) staffing which were not funded by growth in 2022-23. The Service so far identified £303k from current year growth (keeping posts vacant) and ring fenced £400k one-off funding (last tranche of SEN Improvement fund) to offset majority of the SEN staffing cost pressures while seeking permanent funding solutions for this statutory service.

## Communities and Public Health

Public Health Grant Budget Projection	Revised Budget 2022/23	Forecast as at P2	Variance
	£'000	£'000	£'000
Salaries	3,294	3,294	0
Running Costs & Overheads	1,163	1,163	0
Internal Commissioned Services	7,197	7,197	0
External Commissioned Services	31,348	31,348	0
<b>Gross Cost</b>	<b>43,002</b>	<b>43,002</b>	<b>0</b>
Funding:			
Public Health Grant	-34,588	-34,588	0
Joint-Partnership Funding	-6,575	-6,575	0
Transfer to/from PH Reserve	-1,840	-1,840	0
<b>Total Funding</b>	<b>-43,002</b>	<b>-43,002</b>	<b>0</b>
<b>Net Spend</b>	<b>0</b>	<b>0</b>	<b>0</b>

Public Health (PH) Grant of £34.588m was awarded for 2022/23 by Public Health England (PHE). In addition to this funding there is a further Joint Partnership funding of £6.575m to support the PH programmes. Current planned expenditure for all PH programmes is anticipated at a total £43.002m against available budget of £41.345m hence there is a planned drawdown of £1.840m from the PH earmarked reserves to support these

programmes in 2022/23. As a result of this, a nil variance is currently being forecast. Details of the PH programmes are provided at Appendix A6.

The Public Health grant is awarded annually to the local authority. It is ring fenced for the purposes of public health. The grant funds a range of mandated public health services and supports the Director of Public Health to discharge their statutory duties for protecting health, improving health, promoting health equity, and reducing health inequalities through the funding of locally identified public health priorities.

Bristol’s local priorities include reducing harms from drugs and alcohol, improving mental health, reducing harms from domestic abuse, food equality and community health action. 72% of public health functions and services are externally commissioned with 16% internally commissioned.

An annual return must be provided by the authority to Public Health England, which is audited against the grant regulations.

PH also hold general fund budget and other partnership grants of £4.809m which supports domestic abuse and sexual violence, Health Watch, substance misuse, rough sleeping, drug and alcohol treatment, sports projects, Hengrove and Leisure Centres.

## Savings Delivery

**22/23 People Directorate Savings Target (£'000s):**

**10,648**

	This month			Last month		
	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk
No - savings are at risk	5,985	5,985	100%			
Yes - savings are safe	4,663	0	0%			
SAVING CLOSED - CONFIRMED AS 'SECURED & DELIVERED'	0	0	n/a			
NO RAG PROVIDED	0	0	n/a			
<b>Grand Total</b>	<b>10,648</b>	<b>5,985</b>	<b>56%</b>			
n/a - represents one off savings or mitigations in previous year	-4,000	0	0%			
WRITTEN OFF	0	0	n/a			
<b>Grand Total</b>	<b>6,648</b>	<b>5,985</b>	<b>90%</b>			

Top 5 largest savings at risk in year (ordered by size of saving at risk)		
ID	Name of Proposal	Value at Risk in 22/23 (£'000)
NEW2223_ASC4	Undertake Care Act reviews	£ 1,000
NEW2223_ASC14	Review Home Choice processes and criteria	£ 800
NEW2223_ASC3	Manage and control cost of care for people with care and support needs	£ 800
NEW2223_ASC2	Increase return of unused direct payment funds.	£ 500
NEW2223_ASC6	Transfer rehabilitation services to external partner	£ 500

Mitigated savings from previous years' that remain 'due' for delivery this year (£m)	
Amount due from previous year(s):	£ 4.00
Amount reported at risk:	£ -

### Key Changes since last month

n/a - changes to be highlighted from P3 onwards

### Key messages/Comments:

- The People Directorate currently has 30 savings lines for 22/23, with a value of £10.648m, of which 56% is currently rated as at risk. This is in large part due to Adult Social Care savings lines not being reported this month and so being marked by default as having the full savings at risk.
- Clarifying line by line what the savings position is for ASC is a priority, so that the organisation can be clear where there are challenges being flagged with the savings and so that appropriate mitigating actions can be put in place to bring these savings back on track.

## Section B: Risks and Opportunities

### RISKS AND OPPORTUNITIES TABLE

Division	Risk or Opportunity	Detailed Comment	Net Risk / Opportunity £m
Adult Social Care	Risk - Savings	<p>Adult Social Care has an ambitious savings programme of £4.950m which needs to be achieved. £4m of this total relates to Adult Purchasing savings and currently have a 25% confidence of this being achieved indicating a £3m risk of this being achieved.</p> <p>Furthermore, it is difficult to establish at this stage what other emerging pressures will arise during the course of the year in relation to social care packages. (Note this is already included in the high risk within the forecast)</p>	
Adult Social Care	Risk – Inflation Pressure	<p>Currently, the Adult Social market is experiencing high inflationary pressures e.g. energy costs, petrol etc. which is proving a significant challenge for market sustainability. Inflation is currently 9%, with the Bank of England predicting it to hit 11% by October. We are currently working with the provider market as part of “Cost of Care” exercise to better understand the adult purchasing cost drivers.</p>	Difficult to quantify at this stage.
Children’s	Risk - savings	Schemes currently assigned RAG status amber (CF2 & CF6)	0.223
Children’s	Risk - placements	More children have come into more expensive placement options when compared to May 22 data with non-Bristol residential care placements has increased by 11% or 61 placements, trend may continue, needed further investigation.	tbc
Children’s	Opportunities	Further mitigations was proposed on 23/6/2022 to generate savings from 3 <sup>rd</sup> party, OOA and post 18s transition to housing.	3.000
Education	Risk - savings	Improve HTST commissioning (E8) and Exmouth camp (E1)	0.314
Education	Opportunities	Costs within the General Fund (Statutory) element of SEN will be reviewed to ensure that any costs that relate to the SEN Transformation programme (DSG) have been correctly charged.	tbc
Education	Risk – HTST fuel inflation	Fuel price has increased significantly in recent weeks which may trigger another round of pricing negotiation with suppliers.	tbc
<b>Total</b>			<b>2.463</b>

## Section C: Capital

<b>Approved Budget</b> <b>£34.3m</b>	<b>Revised Budget</b> <b>£34.3m</b>	<b>Expenditure to Date</b> <b>£1.4m</b> 4% of Budget	<b>Forecast Outturn</b> <b>£32.3m</b> 94% of Budget	<b>Outturn Variance</b> <b>(£2.1m)</b>
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### Gross expenditure by Programme

Ref	Scheme	Current Year (FY2022) - Period 2				Performance to budget	
		Budget	Expenditure to Date	Forecast	Variance	Expenditure to date	Forecast
		£000s				%	
<b>People</b>							
CRF2	Covid Recovery Fund – Youth Zones Investment – Pending Business Case Development	994	0	994	0	0%	100%
PE01	School Organisation/ Children’s Services Capital Programme	11,034	339	9,485	(1,549)	3%	86%
PE02	Schools Organisation/SEN Investment Programme	17,968	1,095	17,435	(533)	6%	97%
PE03	Schools Devolved Capital Programme	1,881	0	1,881	0	0%	100%
PE05	Children & Families - Aids and Adaptations	118	0	118	0	0%	100%
PE06	Children Social Care Services	1,367	0	1,367	0	0%	100%
PE06B	Adult Social Care – Better Lives at Home Programme	982	(22)	982	0	-2%	100%
<b>Total People</b>		<b>34,344</b>	<b>1,414</b>	<b>32,262</b>	<b>(2,082)</b>	<b>4%</b>	<b>94%</b>

### Key Messages: