

## Section A: Revenue Budget Monitor

	Revised Budget	Forecast Outturn	Outturn Variance
<b>P08</b>	<b>£281.8m</b>	<b>£287.1m</b>	<b>£5.3m overspend</b>
<i>P07</i>	<i>£263.2m</i>	<i>£266.6m</i>	<i>£3.4m overspend</i>

May	Jun	Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb
14.5	14.3	10.7	14.9	2.7	3.4	5.3			
▼↓	▲↑	▲↑	▼↓	▲↑	▼↓	▼↓			

## Position by Division

<i>Period 8/Quarter 3 - Summary</i>	Revised Budget	Q2 Variance including Mitigations	Q2 Variance as % Net Budget	Supplementary Estimate/Contingency Released	P6 Movement by exception	P7 Movement by exception	P8 Detailed movement	Q3 Variance	Q3 Variance as % Net Budget
	£000s	£000s	%	£000s	£000s	£000s	£000s	£000s	%
<b>People</b>									
Adult Social Care	174,219	2,753	1.6%	(2,753)	643	272	127	1,042	0.6%
Children and Families Services	83,413	10,192	14.2%	(9,888)	2,010		1,444	3,758	4.5%
Educational Improvement	17,758	1,601	10.2%	(1,601)		435	436	871	4.9%
Public Health - General Fund	6,436	151	2.6%	(455)			(89)	(393)	-6.1%
<b>Total People</b>	<b>281,826</b>	<b>14,697</b>	<b>5.6%</b>	<b>(14,697)</b>	<b>2,653</b>	<b>707</b>	<b>1,918</b>	<b>5,278</b>	<b>1.9%</b>

## Key Messages:

### Adult Social Care

Adult Social Care is currently forecasting a risk of a £1.0m overspend (after savings mitigations) at Period 8 on a revised budget of £174.2m. The main variance are as follows:

Financial Year 2022/23	Revised Budget 2022/23 £'000s	2022/23 Projection @ P08 £'000s	Projection Variance @ P08 £'000s	Change from P07 £'000s
<b>Adult Purchasing</b>				
Older Adults 65+	72,744	75,432	2,688	(155)
Working Age Adults 18 - 64	85,095	90,132	5,037	184
Preparing for Adulthood	9,726	11,237	1,510	37
Social Care Support	2,660	2,899	240	44
Income - Service User Contribution Only	(25,582)	(26,487)	(905)	(15)
	<b>144,644</b>	<b>153,213</b>	<b>8,570</b>	<b>95</b>
<b>Non Adult Purchasing</b>				
Employees	37,828	35,653	(2,175)	463
Other - Net	(8,252)	(12,391)	(4,138)	(735)
		(1,214)	(1,214)	304
<b>Mitigations</b>				
	<b>29,575</b>	<b>22,048</b>	<b>(7,528)</b>	<b>32</b>
<b>Totals per budget report</b>	<b>174,219</b>	<b>175,261</b>	<b>1,042</b>	<b>127</b>

Adult Social Care (ASC) budgets continue to experience significant pressure in 2022/23 with Adult Purchasing budget currently forecasting a risk adverse overspend of £8.5m (5.9%) against a budget of £144.6m. However, ASC overall position is forecasting an adverse risk overspend of £1m (0.6%) against a revised budget of £174.2m (after savings mitigations of £1.2m). The ASC adverse movement of £0.1m (13.8%) from P7 forecast is due to increase in employee costs' adverse forecasts and not achieving some of the savings mitigations previously identified by the service.

Main reasons for the adverse risk forecast are due to adults with working age budgets which are overspending by £5m in all areas of the service provision for this cohort, i.e. residential - £1.1m (337 service users with average weekly cost of £1,681 per service user), nursing - £0.13m (average weekly cost of £1,251 per week each for 56 service users). However, the main significant overspend is due to continued increased service for accommodation-based support - £2.5m (with an average cost per placement of £977 per week for 550 service users). Furthermore, increased overspends of £0.45m relating to adults with working age are also on homecare service users (318 service users are being supported with an average cost of £337 per week per person).

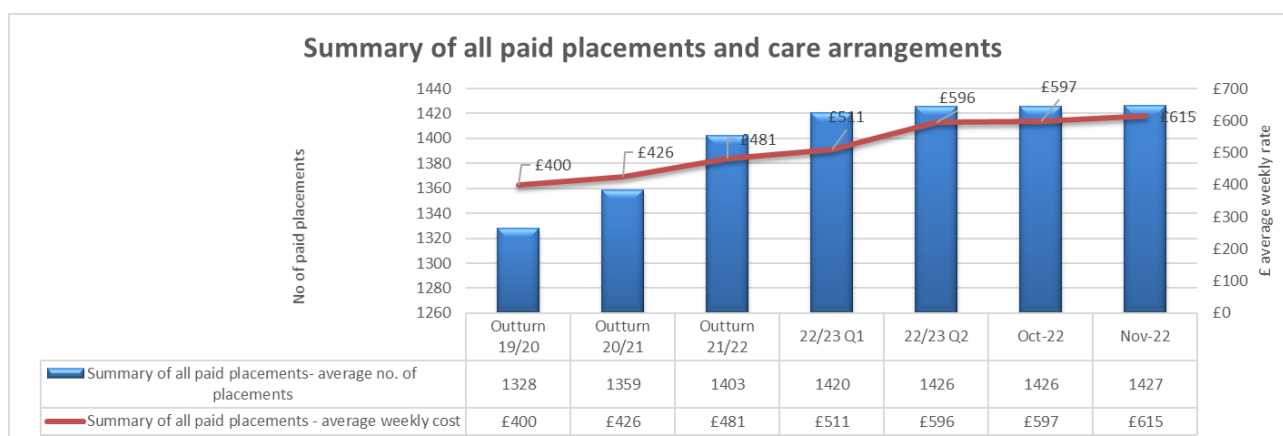
Residential, nursing and home care budgets for people over 65 years old are also at risk of £3.7m overspend which is reduced by Extra Care Housing budgets forecast of £1m underspend for this cohort. Preparing for Adulthood budget (for 18 to 25 year olds) are also at risk of £1.5m overspend. These overspend forecasts are partly offset by forecast underspends of £2.2m on employee costs and higher than expected levels of service users' income.

## Children and Families

The forecast overspend for Children and Families Services has moved adversely in-month by £1.4m and now stands at £3.8m, equating to 4.5% of the Division's revised budget:

2021-22	Children's Service		2022-23 as at November 2022				
Outturn			Revised Budget	P8 Forecast Outturn	Outturn Variance	P7 Outturn Variance	Movement since last full reporting period
£m			£m	£m	£m	£m	£m
4.4	112	Joint Commissioning (Children)	4.7	4.6	-0.1	-0.2	0.1
9.5	113	Targeted Support	9.3	8.6	-0.6	-0.5	-0.1
2.0	153	Quality Assurance, BSCB	2.0	2.0	0.0	0.0	0.0
2.5	154	Area Social Work (North)	2.5	2.6	0.1	0.0	0.1
4.1	155	Area Social Work (East/Central)	3.9	4.7	0.8	0.6	0.2
2.9	156	Area Social Work (South)	3.0	3.1	0.1	0.1	0.1
7.7	157	Children & Aftercare teams	9.4	9.2	-0.2	-0.2	0.0
33.1	158	Internal & External Placements	40.6	45.6	5.0	3.7	1.3
2.0	159	Children & Family Support - Management	3.3	1.5	-1.8	-1.7	-0.2
1.7	15A	Safeguarding and Area Services	1.9	2.1	0.3	0.3	-0.1
2.2	15B	Specialist Services	2.6	2.9	0.3	0.1	0.2
0.3	15C	Community Safety	0.3	0.3	-0.1	0.0	0.0
<b>72.3</b>	<b>Division: Children and Families Services</b>		<b>83.4</b>	<b>87.2</b>	<b>3.8</b>	<b>2.3</b>	<b>1.4</b>

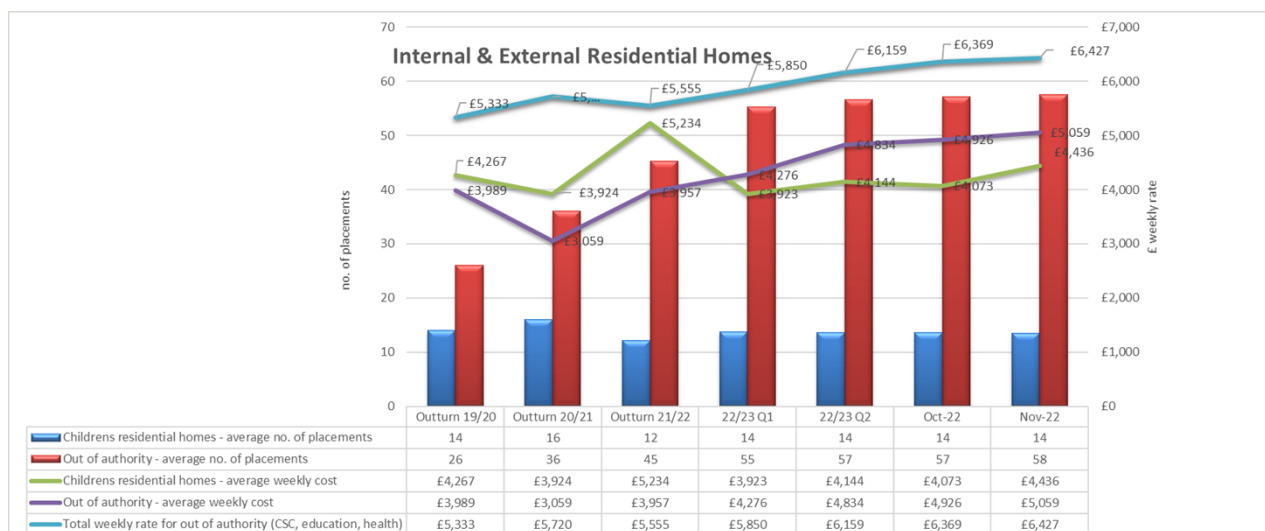
Placements continue to be the area of most concern and it is expected that this budget area in isolation will be £5.0m (12.4%) overspent by the end of the financial year. The average number of children in placements and care arrangements has increased by 24 (1.7%) since March 2022 whilst the average net weekly cost to the Council has increased by £134 (27.9%) over the same period reflecting increased complexity in the needs of children together with an insufficient number of foster carers which has meant that more children have been placed in expensive residential care and externally supported accommodation:



The demand for external supported accommodation (ESA) has notably increased with 83 young people placed in this provision at the end of November, up 40 (93%) on March 2022 figures. Sixteen of these are aged over 18 with a further 11 due to turn 18 by the end of the financial year. The forecast cost for over 18s in ESA totals £1.6m, a cost that it is understood would be largely met from housing benefit if they had been allocated housing when they turned 18. Timing assumptions regarding the transfer of young people aged 18 and over from ESA to the housing pathway were reviewed in November and consequently an additional £0.6m has

been estimated for this cohort. Thirty-eight unaccompanied asylum seeker children aged under 18 are currently cared for in ESA, up from 12 at the beginning of the financial year (an increase of 217%). Although the cost of caring for unaccompanied asylum seeker children is met by the Home Office, the volumes are having a detrimental impact on ESA placement sufficiency which has resulted in the need to purchase more expensive ESA care.

The average number of children placed in out of authority residential care (OOA) has risen by 13 (29%) since 2021/22 whilst the average net weekly cost to social care has risen by £1,102 (21%) to £5,059 due to increased complexity in the needs of the children and inflation:



The Service is reviewing the most expensive ESA and OOA placements to achieve value for money against individual contracts, placing a greater focus on ending contracts at due dates and reducing variation payments for 2:1 and 3:1 support as well as step-down care. Some of this work slipped in November due to insufficient capacity in the placement finding team and together with several placement breakdowns resulting in the need to make emergency, costly care arrangements resulted in a further £0.9m being added to the OOA forecast. Temporary additional resource for the placement team was approved in December to mitigate against further slippage in the cost avoidance plans.

The number of children cared for in Bristol’s in-house children’s homes has remained stable at 14 since April. There are plans to increase in-house capacity, but the financial benefits will not be seen this financial year.

There is a £0.6m overspend on Asylum Seekers’ costs where families have no recourse to public funds (this provision is included in the Area Social Work service for East/Central). Referrals to this service have increased by over 50%.

Overspends have been offset in part by underspends resulting from delays in expanding in-house residential provision, fewer young people being held on remand than in previous years, purposefully delaying recruitment and retention initiatives given the financial position and pending transformation programme (reflected under Service 159 Management) and grant income that can be attributed to activities funded from existing budgets (reflected under Service 113 Targeted Support).

Education (table to be corrected since move since P7 is £436k not £286k)

Education & Skills 2022/23 Forecast position as at P8:		Revised budget	Amount	Forecast Outturn	Forecast variance as at P8	Movements from P7
£'000						
162	Learning City for All	742	320	722	(20)	27
163	Education Management	5,157	2,591	4,237	(920)	(55)
164	Additional Learning Needs	8,545	5,975	10,234	1,689	257
165	Employment, Skills & Learning	686	77	581	(106)	(59)
166	Trading with Schools	(419)	(2,804)	(419)	0	(0)
167	Schools PFI	0	3,126	(1)	(1)	(1)
168	Inclusive City	277	(574)	383	106	106
169	Accessible City	2,770	3,529	2,893	123	11
<b>16</b>	<b>Educational &amp; Skills total:</b>	<b>17,758</b>	<b>12,240</b>	<b>18,630</b>	<b>871</b>	<b>286</b>

Education general fund is forecasting an in-year risk of £0.9m overspend. This is driven by pressure identified in Home to School Transport due to increase in number of children with EHCP's requiring transport support and greater travel distances for children attending schools on Out of Local Authority, plus fuel cost increases have caused significant budget pressure. Annual increase in HTST is projected to be at 17.3%. Other cost pressures include £0.2m of additional Special Educational Needs (SEN) staffing. The Service so far identified £303k from current year growth (keeping posts vacant) and ring fenced £400k one-off funding (last tranche of SEN Improvement fund) to offset majority of the SEN staffing cost pressures while seeking permanent funding solutions for this statutory service.

### Communities and Public Health

Communities and Public Health is currently reporting an underspend of £0.393million at P8 as set out below. This mainly relates to underspends in Neighbourhood and Communities in relation to community development and Healthwatch of £219,000, an underspend of £79,000 in Environmental Health in pest control and an underspend of £95,000 on Leisure Services in relation to secondary savings delivery requirements.

Division 36:		Revised Budget	Forecast Outturn	Outturn Variance
		£'000	£'000	£'000
Communities & Public Health: General Fund	Neighbourhoods & Communities	396	177	(219)
	Community Resources	3,121	3,121	-
	Environmental Health	1,413	1,334	(79)
	Leisure Services & Domestic Abuse	1,507	1,412	(95)
		<b>6,437</b>	<b>6,044</b>	<b>(393)</b>

## Savings Delivery

22/23 People Directorate Savings Target (£'000s):

10,248

	This month			Last month			Top 5 largest savings at risk in year (ordered by size of saving at risk)		
	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	ID	Name of Proposal	Value at Risk in 22/23 (£'000)
No - savings are at risk	3,135	2,498	80%	3,135	1,980	63%	NEW2223_ASC4B	Undertake Care Act reviews	£ 650
Yes - savings are safe	7,113	0	0%	7,113	0	0%	NEW2223_ASC14B	Review Home Choice processes and criteria	£ 490
SAVING CLOSED - CONFIRMED AS 'SECURED & DELIVERED'	0	0	n/a	0	0	n/a	NEW2223_ASC3B	Manage and control cost of care for people with care and support needs	£ 400
NO RAG PROVIDED	0	0	n/a	0	0	n/a	NEW2223_ASC6b	Transfer rehabilitation services to external partner	£ 308
<b>Grand Total</b>	<b>10,248</b>	<b>2,498</b>	<b>24%</b>	<b>10,248</b>	<b>1,980</b>	<b>19%</b>	NEW2223_E8b	Improve Home to School Transport commissioning arrangements	£ 226
n/a - represents one off savings or mitigations in previous year	-4,000	0	0%	-4,000	0	0	<b>Mitigated savings from previous years' that remain 'due' for delivery this year (£m)</b>		
WRITTEN OFF	0	0	n/a	0	0	n/a	Amount due from previous year(s):		£ 4.00
<b>Grand Total</b>	<b>6,248</b>	<b>2,498</b>	<b>40%</b>	<b>6,248</b>	<b>1,980</b>	<b>32%</b>	Amount reported at risk:		£ -

### Key Changes since last month

- NEW2223\_ASC6b Transfer rehab services to external partner - amount at risk has decreased from £400k to £308k in P8
- NEW2223\_ASC4b Undertake Care Act Reviews - reporting increased saving at risk in P8 from £450k to £650k
- NEW2223\_ASC14b Review Home Choice Processes - reporting increased saving at risk in P8 from £340k to £490k
- NEW2223\_ASC3b Manage Control of Cost of Care for People with care and support needs - reporting increased saving at risk in P8 from £240k to £400k
- NEW2223\_ASC10 Review local S117 funding - reporting increased saving at risk in P8 from £100k to £200k

### Key messages/Comments:

- The People Directorate currently has 30 savings lines for 22/23, with a value of £10.2m, of which the value at risk is currently 24%. There are some significant areas of risk across Adults' savings lines in particular.
- Of the £2.5m value at risk, £2m relate are attributable to the top 5 savings lines at risk.
- It should be noted that where there are additional savings being proposed as part of the budget setting process, savings currently committed on the tracker remain due.

## Section B: Risks and Opportunities

Division	Risk or Opportunity	Detailed Comment	Net Risk / Opportunity £m
Adult Social Care	Risk - Savings	Adult Social Care has an ambitious savings programme of £4.950m. £4m of this total relates to Adult Purchasing savings. Adult purchasing budgets are under significant pressure currently reporting a risk of overspend of £8.5m see above which is making savings delivery very challenging.	
Adult Social Care	Risk – Inflation Pressure	Currently, the Adult Social market is experiencing high inflationary pressures e.g., energy costs, petrol etc. which is proving a significant challenge for market sustainability. We have worked with the provider market as part of “Cost of Care” exercise to better understand the adult purchasing cost drivers	Initial assessment underway

		and aim to publish a market position statement in February / March.	
Public Health	Risk – Salary Pressures	The additional salaries increase for staff due to Agenda for Change programme is likely to impact on the service if this is not fully covered by the Public Health grant from next financial year onwards.	PH grant settlement awaited. Assessment required against funding when known
Children’s	Risk - Savings	Schemes currently assigned RAG status amber (CF2 & CF6)	0.223
Children’s	Risk - Placements	More children have come into more expensive placement options when compared to May 22 data, with non-Bristol residential care placements having increased by 11% or 61 placements, trend may continue, needed further investigation.	Further investigation required
Children’s	Opportunities	Further mitigations were proposed on 23/6/2022 to generate savings from 3rd party, OOA and post 18s transition to housing.	(3.000)
Education	Risk - Savings	Improve HTST commissioning (E8) and Exmouth camp (E1)	0.314
Education	Risk – HTST fuel inflation	Fuel price has increased significantly in recent months which may trigger another round of pricing negotiation with suppliers.	Assessment required
Total			(2.463)

## Section C: Capital

<b>Approved Budget</b> <b>£34.3m</b>	<b>Revised Budget</b> <b>£24.3m</b>	<b>Expenditure to Date</b> <b>£10.4m</b> 43% of Budget	<b>Forecast Outturn</b> <b>£21.4m</b> 88% of Budget	<b>Outturn Variance</b> <b>(£3.0m)</b>
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## Gross Expenditure by Programme

Ref	Scheme	Current Year (FY2022) - Period 8				Performance to budget	
		Budget	Expenditure to Date	Forecast	Variance	Expenditure to date	Forecast
£000s						%	
CRF2	Covid Recovery Fund – Youth Zones Investment – Pending Business Case Development	94	88	94	0	94%	100%
PE01	School Organisation/ Children’s Services Capital Programme	7,795	2,957	4,794	(3,001)	38%	62%
PE02	Schools Organisation/SEN Investment Programme	12,826	6,846	12,826	0	53%	100%
PE03	Schools Devolved Capital Programme	1,475	276	1,475	0	19%	100%
PE05	Children & Families - Aids and Adaptations	168	75	208	40	45%	124%
PE06	Children Social Care Services	1,330	79	1,319	(11)	6%	99%
PE06B	Adult Social Care – Better Lives at Home Programme	652	101	652	0	16%	100%
<b>Total People</b>		<b>24,341</b>	<b>10,423</b>	<b>21,369</b>	<b>(2,972)</b>	<b>43%</b>	<b>88%</b>

**Key Messages:**

- CRF2 Youth Zones Investment – Currently awaiting approval of full business case.
- PE01 School Organisation / Children’s Services Capital Programme. Delay in scheme plans pending PFI report to Cabinet on the revenue implications. Decision awaited.
- PE02 Schools Organisation / SEN investment Programme. Slippage on schemes as a result of a return to Cabinet for approval to address additional inflationary pressures. Budgets to be reprofiled.
- PE05 Aids and Adaptations – An overspend of £40k is forecast as demand for equipment is growing
- PE06 Children Social Care Services – This scheme relates to the acquisition of a number of 2/3 bed children’s residential homes and a disabled children’s home. A new home was purchased in December and will come into use before the end of the financial year with a second home forecast to be purchased in March 2023.